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LEGISLATURE OF NEW SOUTH WALES

GOVERNOR

(Sworn 20th January, 1966)

His Excellency Sir ARTHUR RODEN CUTLER, upon whom has been conferred the decoration of the Victoria Cross, Knight Commander of the Most Distinguished Order of Saint Michael and Saint George, Knight Commander of the Royal Victorian Order, Commander of the Most Excellent Order of the British Empire, Knight of the Most Venerable Order of St John of Jerusalem, Governor of the State of New South Wales and its Dependencies, in the Commonwealth of Australia.

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FORTY-THIRD PARLIAMENT-FOURTH SESSION

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1600, 1603; Mr Mason, 1197 (Mr Coates); Mr Bannon, 1630; Mr Barraclough, 1630, 1638, 2273; Mr Chaffey, 1644; Mr Crabtree, 1639; Mr Cox, 1635; Mr Day, 1640; Mr Jackson, 1742, 1744; Mr Mutton, 1644; Mr Neilly, 91, 2273; Mr Stewart, 1630, 1631; Mr Viney, 1627, 2273 (Mr Duncan); Mr Mallam, 554; Mr Mason, 430 (Mr Darby).

Motion: The Chair would accept a motion that the debate on a bill be adjourned, 2258 (Mr Duncan).

An amendment moved to a motion was relevant to it and therefore in order, 1043 (Mr Brown).

Offensive and Objectionable Remarks, Imputations and Aspersions: A point of order —that a member was casting aspersions on the integrity of the Electoral Commissioner —was not upheld, 1604 (Mr Coates).

Members are entitled to express opinions. A point of order should not be taken when a member expresses an opinion that may hurt another member's feelings, 1605 (Mr Coates).

A point of order—that a member was maligning another member—was not upheld. It was not the responsibility of the Chair to protect any member who was not present in the Chamber, 1609 (Mr Coates).

A point of order—that it was offensive to say that a member was insincere—was not upheld. If a member felt that another member was speaking in an insincere way, he was entitled to say so, 2068 (Mr Coates).

A point of order—that a member had made an attack on the integrity of persons outside the Parliament—was not upheld. Although the Chair might not condone such a remark, the Chair could not order a retraction of it. The member making the remark must stand by it, 2291 (Mr Coates).

On occasions certain adjectives may not be heard by the Chair, but a member must keep his language distinctly parliamentary; the member must not canvass the ruling of the Chair, 432 (Mr Darby).

A point of order—that a Minister had not apologized for an offensive remark—was not upheld. The Minister had withdrawn the remark, 1640 (Mr Duncan).

ASSEMBLY, LEGISLATIVE (continued):

DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

The following remarks were required to be withdrawn: ". . . this was intended to convey to the investors that the Attorney-General of New South Wales was acting as the company's legal representative", 419 (Mr Brown); "As I was saying before I was rudely interrupted" (by the Acting-Speaker), 683 (Mr Duncan); "you (the Minister for Housing) are a bloody hypocrite", 1058 (Mr Coates); "you (the honourable member for Wakehurst) are a liar", 1200 (Mr Coates); ". . the vast number of company directors and officers who conduct honest businesses . . . are being traduced by speeches of . . . the honourable member for Campbelltown", 1599 (Mr Coates); "The dogs on the Opposition benches", 1639 (Mr Duncan).

The following remarks were not required to be withdrawn: "We now recognize the honourable member for Casino for what he really is", 167 (Mr Brown); a profanity referring to "bull dust", 167 (Mr Brown); "... instead of having a dummy like the present Minister", 683 (Mr Duncan); "Apparently the honourable member (the honourable member for Casino) had it in mind to push an industry for his area from another part of the State", 1210 (Mr Coates); "... and implied that the Premier was too old to administer the police force", 1507 (Mr Brown); "that somebody (a Minister of the Crown) had rooked the State of \$700", 1510 (Mr Brown); an implication that a member had lowered the dignity of the House, 1511 (Mr Brown); "The Attorney-General was a partner in the firm of McCaw, Johnson & Company not long before this matter exploded", 1592 (Mr Brown); "A pro-communist government in Canberra", 1741 (Mr Duncan).

A member was expressing an opinion which he was entitled to do, 1199 (Mr Coates).

Personal Explanation: A member may be given an opportunity at the end of another member's speech to make a personal explanation, 1598 (Mr Coates).

Points of Order: A Minister could not take a point of order on what a member was putting in a point of order, 410 (Mr Brown).

If it is necessary to do so, the Chair has the sole right to inquire what is a member's point of order, 556 (Mr Darby).

ASSEMBLY, LEGISLATIVE (continued):

DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

Under the standing orders any member is entitled to take a point of order, 1506 (Mr Brown).

A final warning had been given by the Chair on the taking of frivolous points of order, 1514 (Mr Brown).

Under the guise of taking a point of order a member was taking part in the debate, 1595 (Mr Brown).

A Minister or any other member of the House has a perfect right to take a point of order in accordance with the forms of the House. The occupant of the chair will be the judge of whether or not points of order are captious, 2206 (Mr Brown).

No point of order was involved, 597, 1031, 1092, 1093, 1264, 1504, 1508, 1509, 1511, 1513, 1514, 1515, 1516 (Mr Brown); 1328 (Mr Darby); 1634, 1639, 1640, 1641, 1643, 1644, 1654, 2259 (Mr Duncan); 750 (Mr Mahoney).

Points of order not upheld, 1198, 1202, 1209, 1211 (Mr Coates).

Privilege: A member who makes slighting references to people under parliamentary privilege must be prepared to stand by those references, 418 (Mr Brown); The Chair could not ask a member to withdraw such remarks even though it seemed that they amounted to innuendoes against honest people, 422 (Mr Brown).

It is not a point of privilege to debate or question the propriety of an answer given by a Minister to a question placed on the *Questions and Answers* paper, 554 (Mr Darby).

As the matter to which a member wished to refer was the same matter to which he wished to refer earlier in the day, no point of privilege was involved. If the member wished to move a motion of privilege he could give notice of it the following day, 1239 (Mr Brown).

A point of privilege—that it would appear that all members should be entitled to deliver speeches by reading prepared speeches—was not upheld. Members on both sides of the House make a great deal of reference to notes, 1631 (Mr Duncan).

Procedure: It was not competent for a member to deal by way of point of order with a remark to which a member took exception. The member who made the remark would be asked to withdraw it if it gave offence, 167 (Mr Brown).

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ASSEMBLY, LEGISLATIVE (continued):

DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

A member had a perfect right to call attention to the state of the House without comment from another member, 325 (Mr Brown).

A member did not have a right to respond to remarks directed to him by a member addressing the House, 351 (Mr Brown).

It is not necessary for a member to refer to a person in another parliament by his title. However, when referring to members of this House or to Ministers of the Government, honourable members should refer to them correctly, 551 (Mr Brown).

A member was warned to observe correctly Standing Order 146, which requires a member not to be unduly critical of a resolution of the House, 554 (Mr Darby).

The Chair was entitled to check the number of members in the House before asking for the quorum bells to be rung, 755 (Mr Brown).

In the debate on the Appropriation Bill number of members in the House before asking for the quorum bells to be rung, 755 (Mr Brown).

The procedure for debating the Appropriation Bill had changed somewhat. The debate is now one in which the general financial structure of the State is open to review. The scope of debate is limited to Government policy and to legislative proposals as they affect the State's financial structure, 1596 (Mr Brown); although a Minister has the right to answer certain matters raised during the debate, he should follow the correct procedure applying to the debate on the Appropriation Bill, 1598 (Mr Coates).

The Chair felt that it would be improper to change at short notice a ruling of a Chairman of Committees that had been confirmed by two other chairmen. Even if the occupant of the chair wished to do it, it would not be his right to do it, 1599 (Mr Coates).

A member is entitled to give his opinion, and it is not to be questioned by the Chair, 1603 (Mr Coates).

By mistake the occupant of the chair had switched off the red light instead of his own microphone when a member was addressing the House. Not long afterwards he had switched the red light on again, 1201 (Mr Coates).

ASSEMBLY, LEGISLATIVE (continued):

DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

During the budget debate only matters of general policy affecting the financial position of the Government of this State or the legislation connected with it could be dealt with. It was not competent for a member to give details of the activities of companies, 1591; he may talk about whether more staff was needed by a government department but he must not deal with the activities of individuals connected with a company, 1592, 1593 (Mr Brown).

A member was requested to comply with the correct way of referring to other members, 428, 429 (Mr Brown).

Procedure: The House would in no way forfeit its undoubted rights or privileges by dealing on the second day of the parliamentary session with the consideration *pro formâ* of the Law of Evidence Bill, the first day having been devoted to purely formal matters, 30 (Mr Brown).

Quorum: The Chair was entitled to check the numbers in the House before asking for the quorum bells to be rung, 755 (Mr Brown).

Reading of Speeches: A point of privilege—that all members should be entitled to deliver prepared speeches—was not upheld. Members on both sides of the House made a great deal of reference to notes, 1631 (Mr Duncan).

The long-standing practice in regard to the reading of speeches had been applied with a certain amount of flexibility and tolerance. Reference may be made to copious notes, but particularly long portions may not be read. A member was asked to comply with the previous ruling of the Chair on this matter, 418 (Mr Brown).

The Chair had extended leniency to a member when raising a highly technical subject. However, the member was asked to bear in mind a ruling given by the Chair on the reading of speeches, 421 (Mr Brown).

As the latter part of a member's comments did not involve technical matter, he should be able to make some of his contribution to the debate without reading his speech, 423 (Mr Brown).

A point of order—that a Minister was reading a prepared speech—was not upheld. Ministers often read speeches, 1631, 1635, 1638, 1642 (Mr Duncan).

ASSEMBLY, LEGISLATIVE (continued):

DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS. (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

Relevance: A member must confine his remarks to the bill before the House, 617, 620, 622, 654, 655, 732, 743, 751, 829, 830, 2165, 2175, 2206 (Mr Brown); 635, 636, 639, 640, 641, 642, 644, 645, 1606, 1607, 2291 (Mr Coates); 1325, 1327, 1328, 1329 (Mr Darby); 683, 827, 828, 875, 876 (Mr Duncan); 747 (Mr Mahoney).

A member when speaking to a motion that the debate on a bill be adjourned must confine his remarks to the reason why it should be adjourned, 2260 (Mr Duncan).

A member should address himself to the motion, 623, 1040, 1241, 2162 (Mr Brown); 1196, 2054 (Mr Coates); 558 (Mr Darby); 2260 (Mr Duncan).

A member was in order in referring to certain matters when replying to debate on a bill, 1059 (Mr Coates).

A Minister was entitled to reply to criticism of his administration, 1602 (Mr Coates).

A member was referring to a bill that had been introduced in a previous session of the parliament and not the bill before the House. He was asked to speak to the bill: otherwise he would be asked to resume his seat and be no longer heard, 623 (Mr Brown).

A Minister could reply only to matters that were raised during the debate on a bill, 646 (Mr Coates).

The Chair saw nothing wrong with statements being made by a Minister. They were analagous to the motion, 1045 (Mr Coates).

The debate on the Appropriation Bill was confined to Government policy and legislative proposals as they affect the financial structure of the State. Detailed references should not be made to administrative acts, nor should discussion be entered into in respect of particular items included in departmental estimates. Those matters should be left until the debate in Committee, 1505, 1515, 1622 (Mr Brown); 1609, 1610, 1616, 1617 (Mr Coates); 1625, 1626 (Mr Duncan).

A member was required to link his remarks with the financial structure of the Budget, 1606, 1608 (Mr Coates).

It is not the Chair's responsibility to determine whether or not a member is telling the truth. The member must speak to the substantive part of the question before the House, 1197 (Mr Coates).

ASSEMBLY, LEGISLATIVE (continued):

DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

A member was reminded that he should speak to the substantive part of a motion and to avoid infringing Standing Order 157, which related to tedious repetition, 1199 (Mr Coates).

A member should not pursue a personal vendetta when speaking on a motion before the House, 1198 (Mr Coates).

Although the matter being discussed by a member would be dealt with more appropriately in a discussion of the Estimates, in view of the importance of the matter he was raising he was allowed to discuss it briefly during the debate on the Appropriation Bill, 1695 (Mr Brown).

It would be more appropriate to delve into the details of a police inquiry during the estimates debate than in the budget debate, 1696, 1697 (Mr Brown).

The proper time for a member to discuss the general estimate of a department is in Committee, not during the second-reading stage of the Appropriation Bill, 1509 (Mr Brown).

A member was in order in referring in a general way to a matter while debating the Appropriation Bill, 1506 (Mr Brown).

An amendment moved to a motion was relevant to it and therefore was in order, 1043 (Mr Brown).

A point of order—that a Minister was delivering an estimates speech rather than a speech on the Budget—was not upheld, 1628, 1632, 1634, 1636, 1638, 1639, 1640, 1641, 1642 (Mr Duncan).

A point of order—that a member was dealing with the Estimates and not the Budget—was not upheld. A member was entitled to make some introductory remarks, but he should endeavour to speak on the Budget, 1643 (Mr Duncan).

A point of order—that a Minister was deliberately flouting a ruling of the Chair was not upheld. The Minister was answering broadly some of the things that had been said during the debate, 1601 (Mr Coates).

A point of order—that a member was not making an introductory speech on a bill was upheld. However, as considerable leniency had been extended during the debate to another member, the Chair felt entitled to extend similar leniency to another member, 2165 (Mr Brown).

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ASSEMBLY, LEGISLATIVE (continued):

DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

A point of order—that a member was raising a matter that should properly be discussed in the estimates debate—was not upheld. The member had not referred to the matter at length or in detail and therefore he was in order, 1613 (Mr Coates).

A point of order—that a member was not speaking to the bill—was not upheld, 643 (Mr Coates).

A point of order—that a member was raising matters completely outside the realm of the motion—was not upheld, 556 (Mr Darby).

A point of order—that a member was speaking on a matter that should be raised during the loan estimates debate rather than during the budget debate—was not upheld. The member was entitled to reply to matters raised by a Minister during the debate, 644 (Mr Duncan).

A point of order—that a member was not speaking to the Appropriation Bill—was not upheld. It was in order for a member to make some reference to a matter that had been raised during the debate by another member, 1611 (Mr Coates).

A member is entitled to reply briefly to matters already raised during the debate on a bill, 1503 (Mr Brown).

A member could refer to individual companies. He could do that during the debate on the Estimates, not during the debate on the Appropriation Bill, 1596 (Mr Brown).

Sub judice rule: Members could not make any reference to the tabling of reports or anything that might relate to a Royal commission, 321 (Mr Brown).

A member in referring to comments that had been made about the Mafia was clearly in breach of a ruling given by Mr Speaker. The Chair could not permit him to proceed further along that line, 409 (Mr Brown).

It was not for the Chair to tell a member what evidence a Royal commissioner would accept. As a member of Parliament or as a private citizen the member would have every right to make an application to appear before the Royal commission in order to table papers and to speak to them or to present any other matters having a vital

ASSEMBLY, LEGISLATIVE (continued):

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DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

effect on the investigations of the commission. The final decision would be for the commissioner, 411 (Mr Brown).

A member was not permitted to refer to the Mafia, activities of the Bally poker machine company in England or anywhere else; Mr Speaker had already ruled on that matter, 412 (Mr Brown).

Although a member had not infringed the sub judice rule the Chair did not want the member to go beyond the limit, 412 (Mr Brown).

If the Privy Council had heard a case and reserved a decision, the Chair did not think that anything now said in the House would affect the Privy Council's judgment, 423 (Mr Brown).

A member should be careful not to be in a position of being accused of canvassing a ruling of Mr Speaker on the *sub judice* rule, 558 (Mr Darby).

Standing Orders: A point of order—that a member had breached Standing Order 146 by reflecting upon a vote of the House except for the purpose of moving that such vote be rescinded—was not upheld, 236 (Mr Brown).

A member was warned to observe Standing Order 146, which requires a member not to be unduly critical of a resolution of the House, 558 (Mr Darby).

Tedious Repetition: A member was requested to observe Standing Order 157, to address himself to something within the ambit of the bill or to resume his seat, 624 (Mr Brown).

A member was indulging in tedious repetition, 1361 (Mr Brown).

A Minister was informed that the House had got his message, and that he might now adhere to the motion before the House, 1601 (Mr Coates).

A member was reminded that he should speak to the substantive part of the motion, and he was warned not to infringe Standing Order 157, 1199 (Mr Coates).

Urgency: A member may move only one amendment to an urgency motion at a time. When that amendment was dealt with by the House the member could then move on to another proposed amendment, 1035 (Mr Brown).

ASSEMBLY, LEGISLATIVE (continued):

DEPUTY-SPEAKER (J. H. BROWN, ESQ.) AND ACTING-SPEAKERS (H. G. COATES, ESQ., E. D. DARBY, ESQ., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

A member was not entitled to reflect on a decision of the House. The House granted urgency, not the Government. The member was directed to speak to the motion, 1039, 1040 (Mr Brown).

The Chair ruled that an amendment moved to the motion was in order, 1043 (Mr Brown).

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Address in Reply: Governor's Opening Speech, 63. Presentation to Governor of Address in Reply, 481, 663; and His Excellency's Reply, 685.

Adjournment: Mr Speaker's task is to determine whether the subject matter of a motion for adjournment under Standing Order 49 comes within the spirit of the standing order and should have urgent consideration, 784.

Standing Order 49 is designed to give Parliament an opportunity to discuss a matter so as to affect the course of events that might happen. The event had happened but this does not mean that an honourable member does not have other remedies for dealing with the matter, 784.

Mr Speaker was sure that Opposition members would admit that he applied fairly flexibly the rule in relation to motions under Standing Order 49. In this instance the matter should not have urgent consideration, 786.

With the concurrence of the honourable member concerned a matter was stood over until the Attorney-General could ascertain whether legal action had been commenced in connection with it. Mr Speaker was sure that the Government and the Opposition would co-operate to ensure that if it was in order for the member to raise the matter before the House, he would have an opportunity to do so, perhaps during the adjournment debate the following day, 1375.

Mr Speaker had some doubt whether it was proper to discuss on the adjournment motion matters that would entail legislation, 1978.

Anticipation of Debate: It was in order for the Premier and Treasurer to give notice of motion of a certain bill but it could lead to some difficulties associated with anticipation of debate, 396.

Australian Constitutional Convention: Resolution, 692.

Chair: The Chair would receive no assistance if members shouted at each other or at the Chair or made animal noises across the table. Members should take points of order in the normal manner and address the Chair in the proper way, 289.

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ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

A member may not canvass a ruling by Mr Speaker, 290.

Mr Speaker was surprised that when he rose to his feet a member had declined to resume his seat, 774.

It was grossly disorderly for a member to attempt to move an amendment while Mr Speaker was on his feet, 1052.

If a member persisted in casting serious reflections upon the Chair, Mr Speaker would call off a division and deal with him. Although the member submitted that his character had been impugned by virtue of some doubt having been raised by Mr Speaker before that member had moved a motion, Mr Speaker did not propose to take any action, 1414.

A member was casting reflections upon the Chair, 1978.

Committee: As it had become manifest to Mr Speaker, and obviously to all members, that grave disorder was occurring in Committee, he resumed the chair, pursuant to Standing Order 321. He cast no reflections upon anybody or accused anyone of being responsible for the position and he appealed to members to settle down and to conduct their affairs in an orderly and dignified manner. Then he called upon the Chairman of Committees to resume the chair, 1773.

Debate: A member had moved a motion and a Minister had immediately moved that the question be put. As there had been no debate on the motion, there was nothing for the member to reply to, 1412.

A point of order—that as a Minister had moved that the question be put, therefore the Minister had spoken on the motion and the mover of the motion had a right of reply was not upheld, 1412.

A member has no right to reply to matters raised by Mr Speaker or by way of interjection by honourable members, 1413.

It is undesirable to have duplication of debate, but Mr Speaker took the view that it was proper for a member to ask a question seeking information that he himself could use when making a contribution to a debate, 1678.

Dissent: It was not to be taken as precedent that, because Mr Speaker had replied to a question and made a statement for the guidance of the House on the *sub judice* rule, it necessarily followed that it was capable

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

of dissent. However, in view of the importance of the matter Mr Speaker would not restrain the Leader of the Opposition from moving dissent, 934.

The standing orders did not permit Mr Speaker to grant an extension of time to the Leader of the Opposition when he was speaking to a dissent motion. It was a matter for the House, 935.

Mr Speaker could not entertain a motion for extension of time for a member debating a dissent motion if there was any objection by the House, 937.

One of the duties of the Chair is to determine whether a motion is in order. It was offensive to the Chair for a member to say that it was improper for the Chair to question the member's motion, 1410; the member was asked to indicate where Mr Speaker had indicated that a matter of privilege was involved and had ruled that the matter had not suddenly arisen. If the member wished to ignore Mr Speaker's request, that member was at liberty to go ahead and move his motion, 1411.

Mr Speaker would not permit a member to re-open a matter that had been disposed of the previous day, in respect of which another member had sought to move dissent, 1415.

Divisions: As the division bells had rung only twice, Mr Speaker would put the question again and have the bells rung again, 1412.

If a member continued to cast a serious reflection on the Chair, Mr Speaker would call off a division and deal with the member, 1412.

Documents: Standing Order 57 vests in the Speaker a discretion to place an embargo on the inspection of documents. A motion before the House, if agreed to, would merely give the Clerk of the Legislative Assembly authority to produce those documents to a Royal commissioner, 291.

Out of courtesy to the Leader of the Opposition, and because of his position, Mr Speaker had made documents, the publication of which had been restricted under Standing Order 57, available to him on certain undertakings given personally to Mr Speaker, 294.

If a motion before the House were agreed to by the House it would be a matter for a Royal commissioner, not the Chair, to decide whether the contents of certain documents should be made public, 296, 297.

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

A member should not insinuate that a Royal commissioner might have regard to a person's political leanings when considering whether or not to make certain documents available to that person, 298.

A Minister must not in any circumstances canvass the contents of documents that will be examined by a Royal commissioner, 300.

Mr Speaker would not request a Minister to accept responsibility for a press report involving a federal Minister, 526.

Mr Speaker did not propose to make an order requiring the Premier to table a document. It had always been the rule that a Minister may quote from a confidential report made to him by his officers without being required to table the document, 772.

Pursuant to Standing Order 57 Mr Speaker directed that the second interim report of the inspectors involved in the investigation of certain companies be tabled and made available for inspection only by members of the Legislative Assembly, 1842; Mr Speaker assured members that he would be happy to assist, as far as he could within the limits of the order he had made, any member who experienced difficulty in the discharge of what he considered to be his duty in the matter, 1842.

Gray, Sir George, C.V.O., C.B.E., B.A.: Death, 536.

Interjections and interruptions: The member would be heard in silence and without interruption, 383, 394, 603, 939, 1180, 1729, 2243.

There were too many interjections, 308, 1672, 1938.

There was too much conversation, 527, 930, 1024.

Mr Speaker would take firm action against members who interjected or behaved in a disorderly manner, 604, 670, 781, 1024.

A member was asked to ignore disorder in the House and to address his remarks to the Chair, 777.

A Minister, not a member who was interjecting, was answering a question, 1116.

Disorderly interjections, 118, 294, 298, 300, 383, 384, 391, 394, 473, 475, 477, 478, 554, 600, 608, 664, 665, 669, 670, 680, 693, 702, 772, 849, 939, 1023, 1052, 1183, 1305, 1411, 1413, 1414, 1676, 1730, 1731, 1835, 1940, 1941, 1979, 2041, 2147, 2148, 2155, 2157, 2245.

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

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Ministerial Statements: The practice of the House requires that statements of policy should be made as ministerial statements. Though a reply to a question might in part initiate government policy, it need not necessarily be a ministerial statement, 123.

Mr Speaker would not rule that an answer to a question constituted a ministerial statement, 603, 927, 928, 1835.

A Minister gave Mr Speaker an assurance that he was not making a ministerial statement, 772.

Offensive Remarks: The practice of the House is that a point of order should be taken immediately after a remark offensive to the member concerned has been made, not on a subsequent day, 235.

If a member could not tell Mr Speaker the nature of an improper remark that the member alleged had been made, Mr Speaker could not rule whether or not it was improper, 669.

A member making serious innuendoes against people with no right to defend themselves in the House must appreciate his responsibility in what he was doing, 1978.

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SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

A point of order—that a Minister should withdraw a remark about a federal member of parliament—was not upheld. A Minister must accept responsibility for statements he makes, 2151.

A point of order—that the Leader of the Opposition had made an offensive and insulting remark—was not upheld. On a number of occasions Mr Speaker had followed the ruling of the House of Commons and other British Parliaments to the effect that expressions which were unparliamentary when applied to individuals were not necessarily so considered when applied to a whole party or a group of people, 2243.

The following remarks were not required to be withdrawn: "A confounded liar", 235; "... a most undeserved and improper reflection on the impartiality of the judiciary of New South Wales", 300; "It is possible, if this question is allowed, that something might be said that could influence the commissioner", 401; "If I enforce the law, some of your friends would be in severe trouble", 475.

The following remarks were required to be withdrawn: "I did not hear what the Minister for Education said. Obviously he did not want them to hear it", 289; "That is a lie. You (the Minister for Transport) are a liar", 544; "Sit down, you humbug", 670; "That is right" (that it was a cover-up until after the elections), 1841; "It is a cover-up until after the elections", 1841; "If honourable members have to study it (certain documents) under those conditions it will only be a cover-up for Mr Barton", 1942; "I am not covering up for Barton like you are", 1942; ". . . I was prevented from discharging my duties . . . and I think that the Minister responsible deliberately set out to do it", 1945; "I think he (the Attorney-General) was attempting, by that method, to silence me", 2160.

Personal Explanation: A member cannot debate a personal explanation given by another member, 610.

The basis of a personal explanation must be that in some way or another the member's personal or political honour, his integrity or reputation had been reflected upon. The member had indicated that Mr Speaker had questioned his bona fides, and had submitted that his character had been impugned by virtue of some doubt having been raised by Mr Speaker before the member had moved a motion. Mr Speaker ruled that the member had no basis whatever upon which to

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

make a personal explanation in those circumstances. Mr Speaker proposed to take no action in respect of reflections that the member had cast upon the Chair, 1414.

If a member took the stand that he had deliberately disclosed a matter that was the subject of an embargo made by an order of Mr Speaker, that would be a serious matter. However, Mr Speaker was unable to express an opinion on it, 2160.

Points of Order: A member was speaking to the substantive motion, not to a point of order, 291, 292.

Due to interruption Mr Speaker did not hear a point of order taken in the House, 299.

A member speaking to a point of order would be heard, not a Minister who sought to take a point of order at the same time, 464.

A point of order taken by a member was ruled by Mr Speaker to be as canvassing the reply given by a Minister to a question without notice, 527.

A member cannot take a point of order on the Chair, 860.

A member was trifling with the House by taking a point of order and asking whether he would be in order in moving a certain motion. Mr Speaker would have him removed if he continued in that vein, 927.

Before ruling on a point of order Mr Speaker requested a member to repeat what he had said; Mr Speaker had already ruled on the point of order, 1730.

A Minister was canvassing the matter rather than raising a point of order, 2157.

A member was canvassing the argument of an honourable member on a point of privilege, not raising a point of order, 2158.

No point of order was involved, 225, 289, 290, 379, 391, 399, 400, 526, 606, 679, 769, 777, 856, 1303, 1400, 1586, 1731.

The point of order had no substance, 1022, 1216, 2040.

Privilege: A motion before the House, if agreed to by members, would result in the House waiving some of its privilege. It was competent for the House to do that, 290.

A member was not dealing with a matter of privilege. He was canvassing the rulings of the Chair. It would be proper to deal with the matter by moving a motion of

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

dissent, 768; should a matter of privilege arise it would be dealt with appropriately by the Chair, 768.

If a matter is not one of privilege suddenly arising it must be dealt with by way of notice, 779; unless objection was taken by an honourable member Mr Speaker was willing to extend some indulgence, 780.

A point of order—that a Minister had ample opportunity to take objection to a course proposed by Mr Speaker—was not upheld, 781.

Mr Speaker would not rule that a matter of privilege had arisen necessitating the matter being further dealt with by the House on motion. The member was not denied any right but was merely delayed. He may give notice and deal with the matter by way of substantive motion, 782.

Under the guise of a matter of privilege suddenly arising a member could not refer to a matter that had been included in the notice paper for information. The member would have to wait until the date set down for the debate of that matter before he could raise his point on it, 929.

No point of privilege was involved, 1215, 1216, 1454.

It was a member's privilege to raise a matter in the House even though he could see Mr Speaker privately about that matter, 1942.

Standing Order 57 is extremely difficult of application. Mr Speaker would do his best to ensure that members were assisted in the discharge of their duties but he was unable to make any general comments about it. He emphasized that the standing order was not the making of himself nor of the present Government, 1943; a member indicated that he might possibly be impeded in the discharge of his duties and therefore this was a matter coming within the general definition of privilege. He was allowed to continue but he was asked to be brief, 1943.

It is in order for a member to take a point of order when another member is addressing the Chair on a matter of privilege, 1946.

As the Opposition had accepted that it was not the fault of the Government Whip that debate on a certain estimate in Committee had been brought to a conclusion, and as the Leader of the House had also explained his position, Mr Speaker thought that the subject should be treated as closed. 1946.

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

Privilege was not involved in seeking guidance from Mr Speaker on his decisions on the standing orders, 2044, 2158, 2160.

A point of privilege—that a member had not been able to ask a question without notice owing to the absence of the responsible Minister during question time—was not upheld. A member could always ask the Premier and Treasurer a question without notice or put the question on the *Questions* and Answers paper. Also a member is not prevented from giving notice of motion and having the matter dealt with by the House in the usual way, 2158.

Procedure: As some members appeared not to have heard a motion moved by a Minister, Mr Speaker could do one of two things—he could ask the Minister to repeat the motion or Mr Speaker himself could state the motion from the Chair, 289.

No member may be required to give evidence before a Royal commission. If a motion before the House were agreed to a member may appear as a witness before the Royal commission. It would be a matter for the Royal commissioner to decide whether the member may receive a copy of documents in the possession of the commission, 290.

It was in order for the Government to move a motion that would seek to surrender some of the privileges of the House to enable a Royal commissioner to discharge the duties assigned to him, 292.

A Minister was speaking not to a motion for the suspension of standing orders but to a substantive motion, 294.

It was in order for the Premier and Treasurer to give notice of motion of a certain bill but it could lead to some difficulties associated with anticipation of debate, 396.

The House had been involved for a few days in what might be described as a grey area of procedure. Mr Speaker had done his best to give what he considered to be proper rulings. At the same time he had not given any ruling pursuant to which the House had surrendered any of its privileges. The House had made certain decisions. It was a matter for the House to do that, not Mr Speaker. It was not proper for Mr Speaker to be called upon in a question without notice to explain a wide range of difficult rulings and their effect. It was open to a member to move a motion of dissent from any of Mr Speaker's rulings, 465.

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SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

It was not Mr Speaker's responsibility to ensure that anybody preserved the secrets of the Commonwealth Cabinet if he happened to have knowledge of them, 604.

A member is at liberty to submit to the Clerk a question for inclusion on the Questions and Answers paper. If the Clerk thought it was in any way out of order he would refer it to Mr Speaker. If he ruled it to be in order it would be included on the Questions and Answers paper. There would be no change to this procedure unless the House so directed, 777.

Adequate rulings had been given on the procedure to be followed when measures involving financial matters come before the Parliament. If a member had some difficulty in this respect he could discuss the problem with Mr Speaker in his suite, 769.

The standing orders did not permit Mr Speaker to accept a motion for extension of time for the Leader of the Opposition when speaking to a dissent motion. It was a matter for the House, 935; Mr Speaker could not entertain a motion for extension of time for a member debating a dissent motion if there was any objection by members, 937.

As a Minister had moved that the question be put immediately after a member had moved a motion, there had been no debate on it and therefore there was nothing for the member to reply to, 1412.

It was in order for a member to take a point of order when another member was addressing the Chair on a matter of privilege, 1946.

It was not in order for a member to raise a point of privilege arising out of something that took place in Committee unless the matter was raised when the Committee reported to the House. As the matter had not been reported to Mr Speaker when he resumed the Chair at the conclusion of the debate in Committee the previous night, it was then too late for the member to raise the matter. In any event, the matter was scarcely one of privilege. However, the member was permitted to make a personal explanation, 1944.

A member may not ask the Chair for a ruling on the rulings of the Chair while a Minister was replying to a question, 2152.

The Chair would deal with notices of motions before giving guidance to a member on the standing orders, 2156.

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

Mr Speaker did not intend to change a ruling that he had made on 24th August, 1972, that members have the right of freedom of speech in the House and that it was his duty to protect that right, but if a member made charges against members or persons outside the House, that was the member's own responsibility and he ran the risk of the displeasure of the House or the public, 2159.

Questions on Notice: A member is at liberty to submit to the Clerk a question for inclusion on the Questions and Answers paper. If the Clerk thought it was in any way out of order he would refer it to Mr Speaker. If he ruled it to be in order it would be included on the Questions and Answers paper. There would be no change to this procedure unless the House so directed, 778.

Questions without Notice: It was not proper to ask a question that was too wide to be dealt with by a Minister, 115.

Mr Speaker would discourage the asking of questions that necessarily raised statements of Government policy, 123.

When asking a question a member had not cast a personal reflection on a person outside the House, 230.

Mr Speaker was reluctant to see question time turned into a forum for a forthcoming federal by-election. He would discourage questions directed to converting question time into a battelground for State, and more particularly, federal by-elections, 230.

Even though a question was a little lengthy it was permitted because of its importance, 233.

It was not proper to ask Mr Speaker whether a matter ruled by him to be *sub judice* would be dealt with by a Royal commission, 307.

A point of order—that a question sought clarification or verification of rumours—was not upheld, 308.

If a member wished to question the honesty or integrity of the Commissioner of Police he must do so not by way of a question without notice but by way of substantive motion formulated in such a way that other members would know what charges he was making against the commissioner and then other members could take part in the debate. **309.**

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

Mr Speaker was inclined to discourage questions on matters that were distinctly of a federal nature and necessitated a lengthy reply. A Minister was entitled to answer the question that involved a mixed area of State and federal responsibility, but the Minister was asked not to dilate at length, 463.

The first part of a member's question related to a matter coming within federal administration, but the second part asked that the Premier and Treasurer do what he could to preserve a certain service. That was a proper question, 1308.

A Minister was permitted to reply to a question when he assured Mr Speaker that he could answer it within the limits allowed in question time, 468, 1837.

Mr Speaker upheld a point of order that a member's question amounted to a short speech. The question was disallowed, 605.

A question asked by a member was allowed on the basis that it sought information and pressed for action, 606.

A question was in order but Mr Speaker pointed out that it was becoming lengthy, 668.

A Minister's reply to a question was relevant to the generality of the question asked of him; and part of the answer had particular reference to a provocative interjection, 669.

The publication *The Parliamentarian* indicated that the attention of the Speaker of the House of Commons had been invited to the fact that members of the Conservative Party had been asking the Prime Minister questions that concerned the Leader of the Opposition or the national executive of the Labour Party. The Speaker of that House ruled that the Prime Minister was not responsible for the actions of the Leader of the Opposition and therefore he should not be asked about them. As a question asked in this House by a member fell precisely within this category, Mr Speaker disallowed it, 695.

The mere fact that a question on the *Questions and Answers* paper was unanswered did not preclude the asking of a similar question in the House, 696.

The procedure for placing questions on the *Questions and Answers* paper was given for the information of members, 777.

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

Although it seemed that a question dealt with more than one subject and it was submitted that the question related to a question that had been asked the day before, Mr Speaker permitted the Minister to reply to it, 850.

It was not competent for a question to be asked on matters that were clearly laid down in an Act of Parliament, 857.

Although it was a little unusual, and the House had no objection, Mr Speaker permitted a Minister to supply during question time information additional to that given the day before in answer to a question without notice, 860.

Mr Speaker would not rule that an answer to a question constituted a ministerial statement. In recent days a number of questions had been asked about the matter from both sides of the House, 928.

A Minister assured Mr Speaker that he could answer a question briefly, 1115.

Though a Minister was not yet technically responsible for a matter on which he was questioned, he was permitted to answer the question, 1118.

The first part of a member's question was so wide that it could not possibly be dealt with adequately in the time allowed for question time. The question did not come within the rules applicable to question time, 1180.

A member assured the Chair that in asking a question he was not canvassing debate that had taken place in the House the previous day, 2147.

A member may not ask two questions in the one question, 2154.

A point of order—that a question was purely argumentative and had nothing to do with the portfolio to which the question was directed—was not upheld, 2247.

A point of order—that the Premier and Treasurer, to whom the question had been directed, should be required to answer it was not upheld. It was not for Mr Speaker to say whether the Premier and Treasurer should answer the question. He had exercised his prerogative to say that it should be directed to another Minister. If the member asking the question wished to redirect his question, the Chair would give him the call, 2247. INDEX TO SUBJECTS

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A member was trifling with the House in the way in which he prefaced a question, 2249.

Mr Speaker had not yet given a considered ruling on whether or not it was proper to ask a question relating to affairs falling within the jurisdiction of the Commonwealth Government or of foreign governments. However, if an opportunity presented itself he would make some observation on the subject, 2251.

Mr Speaker would hear the last part of a member's question before ruling on whether or not it was admissible, 1308.

Mr Speaker permitted a question to be asked after receiving an assurance from the member concerned that the matter he was raising was not the subject of an inquiry before a Royal commission, 1311.

A member had not stated that he was quoting from a press report in asking his question, and Mr Speaker was bound to assume that the member accepted responsibility for the basis of his question, 1461.

Part of an answer to a question might have been remotely relevant to it, but Mr Speaker could not see it, 1675.

A member had used the phrase "Is it true", when he meant to ask "Is it a fact". Mr Speaker considered the question to be a proper one, 1678.

A point of order—that a question sought an expression of opinion—was upheld. It was not a question that Mr Speaker ought to allow, 1681.

A point of order—that the question related to a matter involving negotiations between parties to a dispute and it came under the jurisdiction of the Commonwealth Arbitration Court—was not upheld. The question did not seem to involve conciliation procedures anywhere, 1734.

A member was requested to repeat the first part of his question, and the Minister was asked to answer only that part of it, 1831.

A point of order—that a Minister should be restricted in his reply to a question—was not upheld. It was for a Minister, not the Chair, to say what was relevant in the answer he is giving, 1835.

A point of order—that a Minister was reading from a prepared reply—was not upheld. There was nothing wrong with a Minister reading from a prepared statement, 1835.

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

A point of order—that a question sought a specific opinion—was upheld, but as it would be easy for the member asking the question to put it in order, Mr Speaker accepted it, 1836.

A member should listen to the reply to a question and not attempt to reply to it himself, 1936.

A member having made an unworthy reference to a Minister when asking a question was requested to recommence the question, 1940.

A point of privilege—that a member had not been able to ask a question of a Minister owing to the absence of that Minister from the House during question time—was not upheld. A member can always ask the Premier and Treasurer a question without notice or put a question on the *Questions and Answers* paper. Also a member is not prevented from giving notice of motion and he can have the matter dealt with by the House in the usual way, 2158.

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Reading of Speeches: If Mr Speaker were to uphold the point of order—that a Minister when answering a question was reading from a closely typewritten statement—and applied that principle to speeches, the House would be in a dreadful position. A large number of members read their speeches and many of them read their questions, which it was competent for them to do. It was not uncommon for Ministers to prepare answers on matters that they could anticipate. Mr Speaker did not propose to interfere with the way in which a Minister was handling a matter, 855.

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Relevance: A member must not introduce new matter into a debate, 394.

A member was going outside the order of leave of a bill, 485.

Mr Speaker did not want a member to get away from the terms of a motion, 539.

A member was not in order in debating the failure of communication between himself and the Leader of the House, 674.

ASSEMBLY, LEGISLATIVE (continued):

SPEAKER, MR (THE HON. SIR KEVIN ELLIS, K.B.E., LL.B., B.Ec.), RULINGS, OBSERVA-TIONS AND OPINIONS (continued):

A member was required to restrict his remarks to the motion and an amendment to it, 676.

A member was asked to obey the rules of debate. Any other comments from him would be offensive to the Chair, 676.

Mr Speaker thought that a member was aware of the limitations that apply to a member when replying to debate on a motion, 939.

Part of an answer being given by a Minister to a question might have been remotely relevant to it, but Mr Speaker could not see it, 1675.

A member must not introduce new material when replying to a debate, 400, 401, 613.

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Royal Commission: It would be highly improper for a member to make any reference, except on a most restricted basis, to matters referred for investigation by a Royal commission, 245.

Comprehensive statement on application of *sub judice* rule to proceedings before a Royal commission, 858.

No member may be required to give evidence before a Royal Commission. If a motion before the House were agreed to by it a member may appear as a witness before a Royal commission. It would be a matter for the Royal commissioner to decide whether the member may receive a copy of documents in the possession of the commission, 290.

It was in order for the Government to move a motion that would seek to surrender some of the privileges of the House in order to enable a Royal commissioner to discharge the duties assigned to him, 292.

The House had passed a resolution enabling any member who wished to do so to appear freely before a Royal commission to give evidence. It was not for Mr Speaker to say whether the Leader of the Opposition should do so, 2246.

Sub Judice Rule: A Minister when answering a question had not contravened the rule, 117.

Mr Speaker ruled that a question asked by a member impinged upon matter to be investigated by a Royal commission, 307.

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ASSEMBLY, LEGISLATIVE (continued):

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Soon after Mr Speaker assumed his office he had substantially relaxed the *sub judice* rule, but the House could change the procedures that had been laid down, 769; should its application need further attention, Mr Speaker as the servant of the House would do what was required of him. It was up to the House to direct him, 778.

It was unfair of the Opposition to put a somewhat hypothetical question in regard to the *sub judice* rule. Mr Speaker invited the attention of Opposition members to an earlier ruling of his on the matter, 778.

Mr Speaker was willing to accede to a request by the Leader of the Opposition that overnight he should examine the *sub judice* rule as it applies in the Victorian Parliament, 779.

Mr Speaker proposed to make a statement at the end of question time on the matter raised, $q_{..}$, 849.

Comprehensive statement on application of the *sub judice* rule to proceedings before a Royal commission, 858.

It was not to be taken as a precedent that because Mr Speaker had replied to a question and had made a statement for the guidance of the House on the *sub judice* rule, it necessarily followed that it was capable of dissent. In view of the importance of the matter Mr Speaker would not restrain the Leader of the Opposition from moving dissent, 934.

Mr Speaker pointed out to the Leader of the Opposition that when making a statement to the House on the *sub judice* rule he had quoted either from a report of a committee of the House of Commons or from the House of Commons *Hansard*, 940.

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Mr Speaker heard the whole of the question before deciding whether or not it breached the *sub judice* rule, 1734.

Temporary Chairman of Committees: Nomination of members, 63.

Urgency: Mr Speaker does the best he can in relation to motions of urgency. There is a fine distinguishing line between what is urgent

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and what is not. As he had granted considerable indulgence to the mover of the motion, he did not intend to prevent the responsible Minister from continuing with what he had been saying before a point of order was taken, and the Minister could not be prevented from replying to arguments put forward by the mover of the motion, 932, 933.

A point of order—that there was no ground for urgency in what was being put was not upheld. A question of urgency is one for the House itself to resolve, 1730.

The gag was moved before a member had moved an amendment to the motion, 1052.

A point of order---that a member was not speaking to urgency---was not upheld, 1022.

Mr Speaker hoped that in future members who moved urgency would make available several copies of the motion, 931.

The material with which a member was dealing could be presented either on urgency or on the substantive motion, 700.

A member must confine his remarks to urgency when speaking on urgency, 293, 699, 930; however, the member must be allowed some indulgence to explain the facts and circumstances before he could show the urgency of the motion that he wished to move, 699.

For the sake of future records Mr Speaker asked the House not to assume that he accepted that a motion was in order, 330.

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With the indulgence of the House the Leader of the Opposition was permitted to debate an urgency motion moved by a Minister, 293.

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TEMPORARY CHAIRMEN OF COMMITTEES (H. G. COATES, ESQ., E. D. DARBY, ESQ., B.EC., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS:

Chair: It may be concluded that a member was canvassing the ruling of the Chair, 1770 (Mr Darby).

It was grossly disorderly for a member to try to address the Chair while the Chairman was on his feet, 1771 (Mr Darby).

Divisions: The Temporary Chairman called off a division when the division bells were reported not to be ringing outside the Chamber. The question was put again in order that the bells could be rung again, 1421 (Mr Duncan).

It was suggested by the Opposition Whip that with the consent of the Committee a division should be declared off but as there was objection to this course, the division proceeded, 1771 (Mr Darby).

Members were reminded of the provisions of Standing Order 208c in relation to the recording of the names of not more than five members being on one side of the Chamber during a division, 1771 (Mr Darby).

A point of privilege—that three members had missed a division when the bells were not rung throughout the House—was dismissed, 1773 (Mr Darby).

Interjections and Interruptions: A member should direct his remarks to the Chair and ignore interjections, 1248, 1249, 1256 (Mr Coates); 817, 1066, 1888 (Mr Duncan).

There was too much conversation in the Chamber, 593, 1908 (Mr Coates); 814 (Mr Duncan).

Members' attention was called to Standing Order 166: The Chair made it perfectly clear that any member who interjected would be removed forthwith, 1250 (Mr Coates).

A member was entitled to debate in reasonable conditions and to have his say. The Chair would see that he had it, 1899 (Mr Coates).

Members were asked to show respect for the member addressing the Committee, 1255 (Mr Coates); 818 (Mr Duncan).

There were too many interjections, 1249, 1250 (Mr Coates).

Disorderly interjections, 591, 1247 (Mr Coates); 1764, 1773 (Mr Darby); 1066 (Mr Duncan).

Members Warned: Mr Barraclough, 1247, 1899, 1900; Mr Gordon, 1250; Mr L. B. Kelly, 1903; Mr Mason, 1901; Mr Mead, 1247; Mr O'Connell, 1250; Mr Ruddock, 1249; Mr Singleton, 1905; Mr Sloss, 592;

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ASSEMBLY, LEGISLATIVE (continued):

TEMPORARY CHAIRMEN OF COMMITTEES (H. G. COATES, ESQ., E. D. DARBY, ESQ., B.EC., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

Mr Stewart, 1246, 1247, 1249 (Mr Coates); Mr Jackson, 1764, 1766; Mr Jones, 1771; Mr L. B. Kelly, 1769, 1770, 1772; Mr Neilly, 1772 (Mr Darby); Mr Jackson, 1067; Mr Mallam, 1066; Mr Stewart, 1373 (Mr Duncan).

Members Removed: Mr Sloss, 592 (Mr Coates); Mr Neilly, 1772 (Mr Darby).

Motions: A member who had been in the process of moving a motion when the Government Whip moved that the question be put, was permitted to move it, 1769 (Mr Darby).

A motion that the Temporary Chairman do now leave the Chair, report a point of order and ask leave to sit again as soon as the point of order had been decided by the House, was not accepted on the ground that it was out of order. The attention of the member was invited to Standing Order 162, 1770 (Mr Darby).

Offensive aid Objectionable Remarks, Imputations and Aspersions: The Chair was unable to direct the withdrawal of objectionable remarks when the member raising the objection could not recall the exact words about which he complained, 1260 (Mr Coates).

Members were called upon to be meticulous in the use of parliamentary language. The Chair would not permit epithets to be thrown around, 1768 (Mr Darby).

The following remark was not required to be withdrawn: "He (the honourable member for Heathcote) is a hobo", 1768 (Mr Darby).

Points of Order: A member cannot take a point of order when a point of order is under consideration, 591 (Mr Coates).

A point of order—that the Serjeant-at-Arms was not present in the Chamber—was dismissed. The member was advised that the next time he was guilty of a gross breach of the rules he would be removed by the Serjeant-at-Arms, 1767 (Mr Darby).

It was most disorderly for members to try to carry on some sort of argument by taking repeated points of order on the same subject, 1772 (Mr Darby).

No point of order was involved, 592, 1248, 1249, 1901, 1903 (Mr Coates); 1767, 1770, 1772 (Mr Darby).

ASSEMBLY, LEGISLATIVE (continued):

TEMPORARY CHAIRMEN OF COMMITTEES (H. G. COATES, ESQ., E. D. DARBY, ESQ., B.EC., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

Procedure: With the consent of the Committee the Temporary Chairman proposed the remaining clauses of the bill in groups, 1415 (Mr Duncan).

Once an amendment to a clause in a bill had been disposed of, a member was entitled to debate the whole clause. However, it would not then be competent for members to move amendments on the points raised, 2194 (Mr Duncan).

Privilege: A point of privilege—that it is the privilege of members to have in *Hansard* an accurate record of what takes place in the Chamber—was not upheld. A member was informed that he may indicate at some future time that he intended to move a motion to the effect that the privileges of the Committee had been intruded upon, 1773 (Mr Darby).

Quorum: As the bells normally used to summon members to the debating Chamber were not functioning, the Chair asked the Clerk to ensure that attendants were available to appraise members of the emergency bells, 1767 (Mr Darby).

Relevance: A member must confine his remarks to the bill, 592, 1246, 1251 (Mr Coates).

A member was not permitted to introduce matters related to gossip. He must adhere to the bill, 833 (Mr Coates).

A member must adhere to the question before the Committee, otherwise he would be required to resume his seat, 1250 (Mr Coates).

A member must speak only to amendments before the Committee, 760, 1257, 1258 (Mr Coates).

A member was in order, but he was asked to restrict his remarks to the schedule of the bill, 1066 (Mr Duncan).

A member was required to speak to the Estimates before the Committee, 1765 (Mr Darby); 1901 (Mr Coates).

A member was requested to indicate whether he was speaking to a particular aspect of a clause. He would not be permitted to make another second-reading speech, 888 (Mr Coates).

A point of order—that a member was not speaking to the Estimates before the Committee—was not upheld, 1768 (Mr Darby); 1896, 1897, 1902, 1904, 1905 (Mr Coates). xxviii

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ASSEMBLY, LEGISLATIVE (continued):

TEMPORARY CHAIRMEN OF COMMITTEES (H. G. COATES, ESQ., E. D. DARBY, ESQ., B.EC., R. B. DUNCAN, ESQ., D. J. MAHONEY, ESQ., AND J. B. SOUTHEE, ESQ.), RULINGS, OBSERVATIONS AND OPINIONS (continued):

A member was expressing his own views on a matter that was covered in a general way in the Estimates. He was permitted to continue, 1954 (Mr Duncan).

A point of order—that the matter being dealt with by a member did not come under the administration of the Minister whose Estimate was before the Committee—was not upheld. There was a fairly thin line, but the Chair proposed to allow the member to continue, 1866 (Mr Coates).

A point of order—that a member. was bringing into the debate a matter that he had placed on the *Questions and Answers* paper —was upheld. The Chair was sure, however, that the member had not done it intentionally, 1862 (Mr Coates).

A point of order—that a member was making a second-reading speech instead of speaking to a particular clause of the bill before the Committee—was not upheld. The member had not yet had an opportunity to discuss the matter that he wished to raise in Committee, 2194 (Mr Duncan).

The Chair would not rule on a point of order that a member was not speaking to a bill until he heard more from the honourable member concerned, 1864, 1896 (Mr Coates).

Tedious Repetition: A point of orderthat a member was indulging in tedious repetition-was not upheld. The member was reminded that continued repetition was not permissible, 1904 (Mr Coates).

Australian Constitution:

Convention, address, 40, 254, 346; m., 448, 481, 692, 896.

Division of Powers, address, 458.

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Betting:

Betting by 18-year-olds, q., 1156.

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Illegal, appn., 1507.

Police Action Against Illegal Gambling, q., 385.

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Starting-Price, q., 1461, 1588.

33 Club; q., 1305.

BILLS:

ABORIGINES (AMENDMENT) BILL: Assembly: assent, 23. Council: assent, 7.

ADMINISTRATION OF JUSTICE BILL: Assembly: assent, 23.

APPROPRIATION BILL:

Assembly: mes., 1215; int. and 1R., 1216; 2R., 1216, 1492, 1591, 1682; Com., 1701, 1764, 1847, 1947; ad. rep. and 3R., 1956; mes., 2298.

Council: 1R. and m.s.o., 1917; 2R., 1918, 1989, 2107, 2225; Com., ad. rep. and 3R., 2231.

Arbitration (Foreign Awards and Agreements) Bill:

Assembly: assent, 23.

Council: assent, 7.

AUDIT (AMENDMENT) BILL: Assembly: assent, 23.

BROKEN HILL WATER AND SEWERAGE (AMEND-MENT) BILL:

Assembly: int. and 1R., 2168; 2R., 2260.

BUNGONIA GORGE PRESERVATION BILL: Council: int. and 1R., 2220.

CATTLE COMPENSATION (AMENDMENT) BILL: Assembly: int. and 1R., 490; 2R., 578; Com., 587; ad. rep., 594; 3R., 610; mes., 1056; assent, 1454.

Council: 1R., 598; 2R., 902; Com. and ad. rep., 911; 3R., 990; assent, 1437.

COAL MINING BILL:

Assembly: int., 962; 1R., 964; 2R., 1069, 2206.

COMPANIES (AMENDMENT) BILL: Assembly: assent, 23.

CO-OPERATION AND OTHER ACTS (AMEND-MENT) BILL:

Assembly: assent, 23.

CROWN LANDS AND OTHER ACTS (RESERVES) AMENDMENT BILL: Assembly: int., 957; 1R., 959; 2R., 1970,

Assembly: int., 957; 1R., 959; 2R., 1970, 2180; Com., 2185; ad. rep., 2197; 3R., 2263. Council: 1R., 2220.

CUDAL DAM BILL:

Assembly: int., 790; ir., 791; 2r., 1083; Com. and ad. rep., 1088; 3r., 1123; mes., 1729; assent, 2035.

Council: 1R., 1100; 2R., 1561; Com. and ad. rep., 1567; 3R., 1658; assent, 1981.

BILLS (continued): 25.4

- DAIRY INDUSTRY (AMENDMENT) BILL: Assembly: assent, 23.
- DAIRY INDUSTRY AUTHORITY (AMENDMENT) BILL:

Assembly: int., 491; 1R., 492; 2R., 615; Com. and ad. rep., 629; 3R., 673; mes., 1374; assent, 2035.

Council: 1R., 896; 2k., 1163; Com. and ad. rep., 1167; 3R., 1267; assent, 1981.

EDUCATION (AMENDMENT) BILL:

- Assembly: int., 734; 1R., 735; 2R., 834, 862; Com. and ad. rep., 888; 3R., 934; mes., 1912.
- Council: 1R., 897; 2R,, 2712; Com. and ad. rep., 1726; 3R., 1794.
- ELECTRICITY COMMISSION (STATE COAL MINES) BILL:
- Assembly: assent, 23.
- Council: assent, 7.
- ELECTRICITY COMMISSION (SUPERANNUATION) AMENDMENT BILL:
- Assembly: assent, 23.
- FARM WATER STORAGES AND BORES SUBSIDIES BILL:

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- Assembly: int., 737; 1R., 739; 2R., 1078; Com. and ad. rep., 1083; 3R., 1123; mes., 1655; assent, 2035.
- Council: 1R., 1100; 2R., 1444; Com. and ad. rep., 1453; 3R., 1537; assent, 1981.
- FARM WATER SUPPLIES (AMENDMENT) BILL: Assembly: int., 496; 1R., 498; 2R., 636; Com. and ad. rep., 646; 3R., 683; mes., 1655; assent, 2035.

Council: 1R., 896; 2R., 1439; Com. and ad. rep., 1444; '3R., 1537; assent, 1981.

FIREARMS AND DANGEROUS WEAPONS BILL: Assembly: assent, 23. Council: assent, 7.

FOREIGN JUDGMENTS (RECIPROCAL ENFORCE-MENT) BILL: . · Assembly: assent, 23.

Council: assent, 7.

- FRUIT GROWING RECONSTRUCTION AGREE-MENT BILL: Assembly: int., 488; 1R., 490; 2R., Com., and appn., 1492, 1497, 1683, 1689, 1876, 1882. Council: 1R., 598; 2R., 911, 994; Com., 1003; ad. rep., 1004; 3R., 1101; assent, 1437.
- GAMING AND BETTING (AMENDMENT) BILL: Assembly: int. and 1R., 740; 2R., 1075; Com. and ad. rep., 1078; 3R., 1123; mes., 1729; assent, 2035.

- **BILLS** (continued): · · · ·
- Council: 1R., 1100; 2R., 1539; Com. and ad. rep., 1542; 3R., 1657; assent, 1981.
- GAMING AND BETTING (POKER MACHINES) AMENDMENT BILL:

Assembly: int., 1963; 1R., 1964; 2R., 2176; Com. and ad. rep., 2178; 3R., 2251. Council: 1R and m.s.o., 2220.

GENERAL LOAN ACCOUNT APPROPRIATION BILL:

Assembly: int., 1R. and 2R., 2071.

- GOVERNMENT GUARANTEES (AMENDMENT) BILL
- Assembly: int. and 1R., 615; 2R., 791; Com. and ad. rep., 795; 3R., 862; mes., 1374; assent, 2035.
- Council: 1R., 897; 2R., 1161; Com. and ad. rep., 1163; 3R., 1267; assent, 1981.
- GOVERNMENT RAILWAYS AND TRANSPORT (AMENDMENT) BILL:
- Assembly: int., 2251; 1R., 2253.
- GOVERNOR'S SALARY (AMENDMENT) BILL: Assembly: assent, 498. Council: assent, 445.
- GRAIN ELEVATORS (AMENDMENT) BILL: Assembly: assent, 23.
- GWYDIR RIVER SYSTEM DISTRIBUTARY WORKS BILL:
- Assembly: int., 1239; 1R., 1240; 2R., 2197.
- HOUSING AGREEMENT BILL:
- Assembly: int., 739; 1R., 740; 2R., 966, 1057; Com., 1064; ad. rep., 1069; 3R., 1123; mes., 1729; assent, 1956.
- Council: 1R., 1101; 2R., 1542; Com. and ad. rep., 1560; 3R., 1657; assent, 1917.
- HOUSING AND PUBLIC WORKS (AMENDMENT) BILL:

Assembly: assent, 23.

Council; assent, 7.

HUNTER DISTRICT WATER, SEWERAGE AND DRAINAGE (AMENDMENT) BILL:

Assembly: int., 2166; 1R., 2168.

INDUSTRIAL ARBITRATION (AMENDMENT) BILL:

Assembly: int., 736; 1R., 739; 2R., 1088, 1123; Com., 1147, 1242; ad. rep., 1263; 3R., 1313; mes., 1764; cons. amdts., 1967; ad. rep., 1968.

Council: 1R., 1267; 2R., 1567, 1664; Com., 1670; ad. rep., 1672; 3R., 1709; mes., 1917.

INDUSTRIAL ARBITRATION (FURTHER AMEND-MENT) BILL:

Assembly: int., 1965; 1R., 1967; 2R., 2263; Com., 2298.

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INFLAMMABLE LIQUID (AMENDMENT) BILL: Assembly: int., 492; 1R., 493; 2R., 631; Com. and ad. rep., 634; 3R., 680; mes., 1178; assent, 1454.

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- Council: 1R., 896; 2R., 1019; Com. and ad. rep., 1021; 3R., 1101; assent, 1437.
- INSTITUTE OF RURAL STUDIES BILL:
 Assembly: int., 490; 1R., 491; 2R., 626; Com. and ad. rep., 630; 3R., 673; mes., 1178; assent, 1454.
 Council: 1R., 896; 2R., 1012; Com., 1017;
- ad. rep., 1019; 3R., 1101; assent, 1437.
- LAND DEVELOPMENT CONTRIBUTION MANAGE-MENT (AMENDMENT) BILL: Assembly: int., 2070; 1r., 2071; 2r., 2253.
- LAND TAX (AMENDMENT) BILL: Assembly: int., 1961; 1R., 1963; 2R., 2086; Com., 2096; ad. rep., 2097; 3R., 2160; mes., 2298.
 - Council: 1R. and m.s.o., 2106; 2R., 2232; Com., ad. rep. and 3R., 2240.

LAW OF EVIDENCE BILL (Pro formâ): Assembly: 1R., 63. Council: 1R., 8.

- LIQUOR (AMENDMENT) BILL: Assembly: assent, 23. Council: assent, 7.
- LOCAL GOVERNMENT (ELECTIONS) AMEND-MENT BILL: Assembly: int., 485; 1R., 486; 2R., 561; Com. and ad. rep., 562; 3R., 610; mes., 1178; assent, 1454. Council: 1R., 598; 2R., 1004; Com. and ad. rep., 1005; 3R., 1101; assent, 1437.
- METROPOLITAN WATER, SEWERAGE, AND DRAIN-
- AGE (AMENDMENT) BILL: Assembly: int., 2161; 1R., 2166; 2R., 2256.

MINE SUBSIDENCE COMPENSATION AND MINES RESCUE (AMENDMENT) BILL: Assembly: int., 493; 1R., 494; 2R., 634; Com. and ad. rep., 636; 3R., 673; mes., 1215; assent, 1729. Council: 1R., 896; 2R., 1113; Com. and ad. rep., 1114; 3R., 1154; assent, 1709.

MINING BILL: Assembly: assent, 23. Council: assent, 8.

MOCK AUCTIONS BILL: Assembly: assent, 23.

- **BILLS** (continued):
 - MOTOR TRAFFIC AND TRANSPORT (AMEND-MENT) BILL:

Assembly: assent, 23.

MOTOR VEHICLES (TAXATION) AND MOTOR VEHICLES TAXATION MANAGEMENT (AMEND-MENT) BILL:

Assembly: int. and 1R., 1961; 2R., 2168; Com. and ad. rep., 2176; 3R., 2251. Council: 1R. and m.s.o., 2220.

MUNICIPALITY OF HURSTVILLE (WOLLI CREEK, KINGSGROVE, PUBLIC RESERVE LAND SALE) BILL:

Assembly: assent, 23. Council: assent, 8.

NEW SOUTH WALES RETIREMENT BENEFITS (AMENDMENT) BILL: Assembly: assent, 23. Council: assent, 8.

- NURSES EDUCATION BOARD BILL: Assembly: assent, 23.
- NURSES REGISTRATION (AMENDMENT) BILL: Assembly: assent, 23.

PARLIAMENTARY ELECTORATES AND ELECTIONS (AMENDMENT) BILL: Assembly: assent, 23. Council: assent, 8.

PAY-ROLL TAX (AMENDMENT) BILL: Assembly: int., 731; 1R., 733; 2R., 821; Com. and ad. rep., 823; 3R., 862; mes., 1178; assent, 1432.
Council: 1R., 897; 2R., 1006; Com. and ad. rep., 1012; 3R., 1101; assent, 1380.

POLICE REGULATION (SUPERANNUATION AND APPEALS) AMENDMENT BILL: Assembly: assent, 23.

PREVENTION OF CRUELTY TO ANIMALS (AMENDMENT) BILL: Assembly: assent, 23. Council: assent, 8.

PREVENTION OF OIL POLLUTION OF NAVIGABLE
 WATERS (AMENDMENT) BILL:
 Assembly: int., 494; 1R., 496; 2R., 646, 682, 740; Com., 759; ad. rep., 763; 3R., 782; mes., 1454; assent, 2035.
 Council: 1R., 896; 2R., 1292; Com. and ad. rep., 1302; 3R., 1380; assent, 1981.

PRINTING AND NEWSPAPERS BILL: Assembly: assent, 23. Council: assent, 8.

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- PRIVATE IRRIGATION DISTRICTS AND WATER (AMENDMENT) BILL: Assembly: assent, 23. Council: assent, 8.
- PUBLIC SERVICE (AMENDMENT) BILL: Assembly: assent, 23.
- REGISTRAR-GENERAL BILL:
 Assembly: int. and 1R., 790; 2R., 1421; Com. and ad. rep., 1423; 3R., 1465; mes., 2035.
 Council: 1R., 1437; 2R., 1829; Com. and ad. rep., 1830; 3R., 1917.
- REGISTRATION OF BIRTHS, DEATHS AND MAR-RIAGES BILL: Assembly: int., 959; 1R., 962; 2R., 1423; Com., 1431; ad. rep., 1432; 3R., 1465. Council: 1R., 1437.
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- STATUTORY SALARIES ADJUSTMENT BILL: Assembly: int., 1964; 1R., 1965; 2R., 2261.
- STRATA TITLES BILL:
- Assembly: int., 786; 1R., 790; 2R., 1313; Com., 1368, 1415; ad. rep., 1421; 3R., 1492; mes., 2035; cons. amdts., 2178; ad. rep., 2180.
- Council: 1R., 1453; 2R., 1799; Com., 1824; ad. rep., 1829; 3R., 1917; mes., 2145.
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- Council: 1R., 897; 2R., 1005; Com. and ad. rep., 1006, 3R., 1101; assent, 1437.
- SYDNEY COVE REDEVELOPMENT AUTHORITY (AMENDMENT) BILL: Assembly: assent, 23.
- SYDNEY OPERA HOUSE TRUST (AMENDMENT) BILL: Assembly: assent, 23.
- TOTALIZATOR (OFF-COURSE BETTING) AMEND-MENT BILL:
- Assembly: int., 733; 1R., 734; 2R., 825; Com., 833; ad. rep., 834; 3R., 862; mes., 1215; assent, 1279.
- Council: 1R., 897; 2R., 1105; Com. and ad. rep., 1113; 3R., 1154; assent, 1709.

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- TRANSFERRED OFFICERS EXTENDED LEAVE (AMENDMENT) BILL: Assembly: assent, 23.
- TRAVEL AGENTS BILL:
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 Council: 1R., 599: 2R., 1167, 1268; Com., 1288; ad. rep., 1292; 3R., 1380; mes., 1917.
- VETERINARY SURGEONS (AMENDMENT) BILL: Assembly: int., 680; 1R., 682; 2R., 795; Com., 807; ad. rep., 821; 3R., 862. Council: 1R., 897.
- WORKERS' COMPENSATION (INSURANCE) BILL: Assembly: assent, 23.
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CHAIRMAN OF COMMITTEES AND DEPUTY-PRESIDENT (THE HON. T. S. MCKAY, B.A., LL.B.), RULINGS, OBSERVATIONS AND OPINIONS:

Debate: A point of order—that it was customary for a maiden speech to be heard without interruption—was upheld. The Deputy-President was sure that it was the intention of the member who interjected to support what was being said by the member addressing the House, 2136.

Procedure: There being no objection, the Chairman proposed to deal with a bill in parts, citing the clauses contained in each part, 1288.

Relevance: A point of order—that a member was not debating the Budget—was not upheld. The member had not transgressed any more than any other member during the debate. However, he was asked to confine himself during the remainder of his speech to the issue before the Chair, 2034.

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