NEW SOUTH WALES

PARLIAMENTARY DEBATES

(HANSARD)

(THIRD SERIES)

SESSION 1992

SECOND SESSION OF THE FIFTIETH PARLIAMENT

41°-42° ELIZABETH II

IN SEVEN VOLUMES

INDEX

SITTINGS FROM 20TH FEBRUARY, 1992, TO 13TH JANUARY, 1993

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PARLIAMENTARY DEBATES

(HANSARD)

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MR A. A. TINK, Appointment, 46.
MR K. M. YEADON, Appointment, 46.

MR R. F. CHAPPELL:

AS ACTING-SPEAKER:

- Chair: Members **vvill** direct their remarks through the Chair, **633,635**, **636**, **1289**, **1421**, **1422**, **1761**, **1763**, **5875**, **6563**, **6732**, **9449**; or **resume** their seats, **1761**.
- Interjections, interruptions, and **Disorder:** There was too much audible conversation in the Chamber, **5982;** members with the **call** will be heard in silence, **5436;** and members were directed to be silent, **5875.**
- Members **will** refrain from discussing matters across the Chamber, **6732**; and those wishing to converse should do so outside the Chamber, **1294**, **2883**, **5982**.
- There was too much interjection, 633, 2883; and a member was directed to cease interjecting, 6573.
- **Offensive and** Objectionable Remarks, Imputations and Aspersions: Expressions withdrawn voluntarily: "Graft", 6466.
- Points of Order: A member should not debate the issue, but state his point of order, **10171.**

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Not Involved: 1486. 6568,10171.

A member was directed to resume his seat, 1486.

- Private Members' Statements: Members may raise only one matter during private members' statements, 9012; but the Chair would permit strictly related matter, 9012.
- **Procedure:** Members **wishing** to take part in debate should seek the **call**, **638**.

As TEMPORARY CHAIRMAN OF COMMITTEES:

- Amendments: Short title. of **bills** are not **open** to amendment unless amendment of the substance of **the bill** renders it **necessary** to amend the short title, and an amendment **was** ruled out of **order**, 768.
- An **amendment** under consideration had been circulated as part of a schedule of amendments. **770, 771.**
- A bill being of an interim nature and not implying amendment of the standing procedures of an Act, the Chair upheld a point of order that an amendment relating to the constitution and functions of an authority affected by the bill was outside the leave of the bill, 812. In the House, the Chair reported its ruling on the point of order, 814. In Committee the Chair, on a submission from a Minister, vacated its ruling without prejudice, 815.

TEMPORARY CHAIRMAN (MR R. F. CHAPPELL) (continued):

- An amendment to a **bill** was ruled out of order under section 46 of the Constitution Act, **2434.**
- Chair: Members will address the Chair, 807.
- **Division:** The Chair, though declaring the question to be **resolved** in the negative, recommitted the question, **2436.**
- Estimates Committees: During the Committee's consideration of estimates committee reports members are given reasonable latitude, but may not make private members' statements, and were warned to keep wmments relevant to the report rather than deal with matters specific to an electorate, 8811.
- It is out of order to introduce new material not **directly** relevant to the estimates committee debate, **8828**, **8829**.
- Interjections, Interruptions and Disorder: Members vvill not converse across the Chamber, 807.

Points of Order:

Upheld:

Amendment, **812**. Reference to members by electorate or official title, **10345**. Relevance, **8828**.

Upheld in Part: Estimates debate, 8811.

Relevance: Members vvill address the subject-matter of the debate, **3985**, **3986**.

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued):

TEMPORARY CHAIRMAN (MR R. F. CHAPPELL) (continued):

Debate on a clause of a bill is limited to the specific detail of the clause, but a **member** may make passing reference to **similar** legislation, **3989**.

MR B. R. HAZZARD:

AS ACTING-SPEAKER:

- Interjections, Interruptions and **Disorder:** Members will desist from interjecting, 6471; and conversing in the Chamber, 6911; or across the Chamber [table], 6345, 7134.
- A member was warned that persistent interjecting could lead to the member leaving the Chamber. **7191**.
- Members were asked to come to order, or they would be **deemed** to be on **three** calls, **7191**.

Points of Order:

Not Involved: 7189.

Not Upheid: Relevance. 6468, 6470.

Upheld: Relevance, 9048.

- Private Members' Statements: As the clock had not been correctly set, a member was advised she had 3 minutes more to speak, 7189.
- Relevance: Members will restrict comments to the ambit of the bill, 9048.

As TEMPORARY CHAIRMAN OF COMMITTEES:

Amendments: A member may refer to his own amendment as well as the Minister's conflicting amendment,

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Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued):

TEMPORARY CHAIRMAN (MR B. R. HAZZARD) (continued):

10345; and, when a Minister sought guidance on a plethora of circulated documents, the **Chair** read a circulated amendment and identified the words that had **been** deleted from the circulated document, **10355;** and **later** advised that a new amendment proposed by the member had been **circulated**, **10361**.

- The Chair **proposed** to call each clause of a bill as **well** as the amendments made by the Legislative Council, **885**.
- Members will restrict remarks to debate on the amendments, 927.
- Chair: Members vvill direct their remarks through the Chair, 916
- Divisions: Casting vote, **893,908,913**, **917, 921, 924, 10361**
- **Estimates Committees:** Debate on **an** estimates **committee** report should not touch on policy matters, but should relate to the essence of the **financial** aspects of the budget, **8812.**
- Although latitude may have been allowed by chairmen of estimates committees, the Chair vvill not allow the same degree of latitude in the debate on estimates committee reports, 8813.
- A dispute having arisen about tabling of documents that had **been produced** in response to a **freedom** of information request, the Chair suggested that the Minister seek the consent of the Committee to table the documents, **8846.**

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chau (continued): TEMPORARY CHAIRMAN (MR B. R.

HAZZARD) (continued):

- Interjections, Interruptions and Disorder: There was too much audible conversation in the Chamber, and members wishing to converse should do so outside the Chamber. 893, 929.
- There was too much interjection, **926**; and members **will** cease interjecting, **8822.**
- A member with the call was warned that if he continued to bait members opposite he would be directed to resume his seat, **927**.

Points of Order:

Upheld in Part: Estimates committees, 8812.8813. Tabling of documents, 8846.

- **Procedure:** The Chaii proposed to call **cach** clause of a bill as well **as** the amendments made by the Legislative Council. **885.**
- **Relevance:** Members vvill restrict remarks to debate on the amendments. 927.

MR W. A. MERTON:

AS ACTING-SPEAKER:

- Business of the House: The Leaders of the House for the Government and for the Opposition having spoken to a suspension motion regarding order of business, there is no provision for other members to speak to the suspension motion. 538.
- Chair: Members will direct their remarks through the Chair, 455,1611, 1619. 1798, 2200, 3914, 5223.

ACTING-SPEAKER (MR W. A. MERTON) (continued):

Debate. Members were noted to be using copious notes, **1507.**

- Members may not **address** comments to **people** sitting in an **area** that **does** not represent the Chamber, **5220**.
- **Documents:** The Chair noted a **request** that a member make direct quotations from documents, **598**.
- Grievance Debate: A member who had informed the House that matters he was raising affected his constituents, and who was dealing with those matters generally rather than specifically, was allowed to continue, 867, 868.
- **Interjections,** Interruptions and **Disorder:** Members with the call will be heard in silence, 140, 601, 740, 742, 871, 1299, 1505, 1508, 1606, 1607, 1609, 1619, 1798, 1803, 1955, 2180, 2550, 3082, 3313, 3317, 4064, 5221; and members were directed to cease interjecting, 3313, 3317; and a Minister warned that if he persisted with interjections he may be called to order. 455.
- A member was cautioned about making inflammatory comments that encouraged interjection, **5221.**

The House was called to order, 3916.

Offensive and Objectionable Remarks, Imputations and Aspersions: **Expression** not required to be withdrawn: **[A** member had] "promoted her stupidity", **1610.**

Points of Order:

Not Involved: 1616, 1617, 2564, 4102.

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued): ACTING-SPEAKER (MR W. A. MERTON) (continued):

> Not Upheld: Grievance Debate, **867**, **868**. House disorderly, **1612**. Relevance, **4101**. Reading speeches, **1507**. Reference to members, **5227**.

Upheld: Addressing the Chair, 1610. Aspersions on public servants. 598. Relevance, 1604, 1605, 3079.

- A member should state the point of order, **1604**, 2564; and was directed to resume **his** seat, **1605**.
- A member was diited to resume her seat while the Deputy **Premier** was speaking to a point of order, **1610**.
- **Procedure:** The Chair had reservations about the validity of a motion to defer an amendment but permitted debate on the amendment to continue. 5409; and **subsequently** accepted the amendment as a reasoned amendment, put forward to **allow** certain members to **speak** again, 5410.
- **Relevance:** Remarks must be confined to the leave of the bill, 1604, 1616, 1617, 2545. 3079, 4101.
- Considerable **leeway** had been allowed during a debate, but a **member** whose comments were not related to the subject-matter of the debate **was** directed to address the **question** before the **Chair**, **1604**; and warned **that** infringement of the **ruling** would lead to the member **being** diited to **resume** his seat, **1605**; and **the member was** so **directed**, **1605**.

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Assembly, Legislative: Rulings, Observations and Opinions of the Cbau (continued): MR W. A. MERTON (continued):

As TEMPORARY CHAIRMAN OF COMMITTEES:

- Amendments: A point of order that an amendment was out of order because it sought to appropriate money, was not upheld. As an amendment involved appropriation of a part of the Consolidated Fund, section 46 of the Constitution Act came into consideration; that is, that the government of the day initiates or moves to increase appropriation and taxation. The amendment, not having been recommended by a message from the Governor, or proposed by a Minister of the Crown, was ruled out of order, 3682.
- Short titles of bills cannot be amended unless amendments to the substance of a bill render that necessary, and an amendment was ruled out of order, **2622.**
- A division having been called for on clause 1, the short title of a bill, a Minister advised that defeat of the short title is defeat of the bill, 2622.
- Bills: Comprehensive ruling on whether defeat of the short title is defeat of the bill, **3680**.
- Chair: Members vill address the Chair, 2635.
- Division: Casting vote, 1958, 1959.
- Interjections, Interruptions and Disorder: Members vvill remain silent while a member has the call, 2626, 2630, 2633; and should conduct themselves with dignity, 2634.
- Offensiveand Objectionable Remarks, Imputations and Aspersions: Expression withdrawn voluntarily: Unrecorded interjection, 2634.

Assembly, Legislative: Rulings, Observations and Opinions of the Cbau (continued): TEMPORARY CHAIRMAN (MR W. A. MERTON) (continued):

Points of Order:

Not Involved: 2420.

Upheld: Amendments, 2421.

Not Upheld: Amendment appropriates money,

3681. Quorum, **2462.** Short title amendment. **3680.**

- **Procedure:** A motion "That the Temporary **Chairman** do now leave the chair, **report** progress, and ask leave to sit again on a later day* having **been moved**, the Chair was willing to report to **Mr** Speaker and **seek** further advice or, alternatively, unless directed otherwise by the Committee, proceed with consideration of the bill and decide on remaining clauses, 2623. The Chair put the motion, **2624.**
- Quorum: The Chair exercised its discretion and did not order a quorum. 2462.
- MR A. A. TINK:

AS ACTING-SPEAKER:

- Amendments: The Chair, anticipating conflicting amendments, proposed to use the device known as "testing the Committee", 3920.
- Chair: Members will address their remarks through the Chair. 1141, 1488. 1971. 9028.
- Debate: Members may not read speeches, but may refer to copious notes, particularly to give details of complex information and statistics, 4788.

ACTING-SPEAKER (MR A. A. TINK) (continued):

- **Documents:** Quotations from **reports** should be in an appropriate and balanced context, **4789**.
- A letter cannot be incorporated in *Hansard*, but a member may **read** it on to the **record** or **make** a submission to a legislation **committee** and tender the letter, **10472**, **10473**; though the letter may be tabled with the leave of the Miniir, **10473**.
- Interjections, Interruptions and Disorder: Members with the call will be heard in silence, 9492; and a member was asked to desist from interjecting, 1488, 9492.
- Visitors to the public gallery should remain orderly, 6925.
- Offensive and ObjectionableRemarks, Imputations and Aspersions: A member was advised to use more parliamentary language, 9028.

Points of Order:

Not Involved: 6359, 6481.

Not Upheld: Copy of bill not available, 4044. Private members' statements, 1116. Relevance, 1596, 6476.

Upheld: Relevance, 6478, 8158, 8163. 9059.

Points of order vvill be heard in silence, 4016.

A member vvill address the point of order. 4016; and not debate the issue, 1596, 4016.

- Assembly, Legislative: Rulings, Observations and **Opinions** of the **Chair** (continued): ACTING-SPEAKER (MR A. A. TINK)
- (continued):
- Private Members' Statements: During the Address-in-Reply debate a member may make a private member's statement on a strictly local matter of fairly **narrow** implication or an urgent matter that cannot be **expected** to wait **until** the member has another opportunity to speak. The **matter** should be one which it is highly unlikely that another member would raise during the Address-in-Reply debate, **1115**.
- **Quorums:** It is disorderly for a member to leave the Chamber once a quorum has **been** called, **3693**.
- Relevance: A member will restrict comments to the subject of the bill, **6520, 8163, 9059;** and may make only brief reference to other matters to illustrate the essence of the bill, 4016.
- The leave of a bill is limited, 6474, 6475; but it is in order to canvass the background of a bill provided the matter raised is in the context of the matter with which the bill deals, and a member was directed to return to addressing the bill, 6475.
- A member may illustrate a factual matter relevant to the bill, 1596.
- Private matters are incidental to the definition of government publicity, 1598.

As TEMPORARY CHAIRMAN OF COMMITTEES:

- Amendments: Members will speak to the amendment and will not make second reading speeches, 2573.
- A member was asked to establish relevance of remarks, 2574; and was reminded that an amendment of a

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Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued):

TEMPORARY CHAIRMAN (MR A. A. TINK) (continued):

schedule was being considered, and not the **schedule** in its amended or unamended **form**, 2574, 2575, 2580.

Interjections, Interruptions and **Disorder:** Members will not interject across the Chamber, 9246.

Point of Order: Upheld: Relevance, 2580.

DEPUTY-SPEAKER AND CHAIRMAN OF COMMITTEES (Ms WENDY SUSAN MACHIN):

AS CHAIRMAN OF COMMITTEES:

- Amendments: A member may not debate issues that were raised in debate on another amendment, 10102.
- A member was permitted to continue referring to a document if the document was used to debate the issue the subject of the amendment, **10103.**
- As amendments proposed by a **Minister** and a member were conflicting, the Chair permitted the Minister in charge of the **bill** to move his amendment **first.** As that amendment, if agreed to, would prevent the member from moving his amendment, the Chair intimated its intention to permit the member, **when** debating the Minister's amendment, to canvass the member's circulated amendment and arguments **related thereto**, **5564.**
- A member may move an amendment to an amendment and discuss briefly an amendment by way of foreshadowing it, **3975.**
- The Chair had difficulty making a ruling without having a copy of a proposed amendment, **3975.**

- Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): CHAIRMAN OF COMMITTEES (MS WENDY SUSAN MACHIN) (continued):
 - Debate: Committee debate is limited and members are not permitted to make **second** reading speeches, **10457**.
 - Division: Casting vote. 5569.
 - The Chair had not put the question, 9444, 9445.
 - Interjections, Interruptions and Disorder: Members wishing to converse will do so outside the Chamber, 5889.
 - It is disorderly for members to move about the Chamber **during** divisions, **5569.**
 - Offensive and Objectionable Remarks, Imputations and Aspersions: Expression required to be withdrawn: "scumbags", 5568.

Points of Order:

Not Involved: Question put, 9444.

Not Upheld: Relevance, 9444.

Upheld: Relevance, 10102.

- Members will not debate the point of older. 9444.
- It is for the Chair to rule whether a point of order is irrelevant, 10102.
- **Relevance:** A member was d i i to address the substance of the bill, 9410; and had **strayed** from discussing the amendment. 10457.

As DEPUTY-SPEAKER:

Chair: Members **vvill direct** their remarks through the Chair, **3224**.

DEPUTY-SPEAKER (MS WENDY SUSAN MACHIN) (continued):

- Debate: Members vill address other members by their official titles, **7960**.
- **Documents:** Members should identify documents from which they quote, **9770.**
- Interjections, Interruptions and Disorder: Members with the call shall be heard in silence, 4159, 5533.
- Private conversations annoy the Chair and member trying to speak, 7205; and members wishing to converse should do so outside the Chamber, 4160, 4161.
- Members, though enthusiastic about a debate, should lower their **voices**, **3228**.
- Members will not **converse** across the Chamber, **6679**; or **interject**, **9422**; to **enable** debate to **proceed more smoothly**, **3228**.
- Visitors to the public gallery vvill not participate in debate, and vvill be removed if they attempt to do so, 4165.
- The **Chaii** had **ruled** previously against use in the House of stunts and documents to illustrate points, **3224**.
- Offensive and Objectionable Remarks, Imputations and Aspersions: Members should not be overly sensitive about statements made in the House, 5865, 6458, 9208; but a member was asked to temper his language, 9207.
- Feelings were running high in a debate, **4167**; and members were **directed** to temper their language and refer to other members by their titles, **4167**. **4168**.

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued):

DEPUTY-SPEAKER (MS WENDY **SUSAN** MACHIN) (continued):

Expressions directed to be withdrawn: "If [a member's] political principles are an indication of the principles with which he runs his medical practice I would hate to be a patient in his surgery", 4166, 4167; "the feral cat from Bligh", 4168; "rape the entire coast', 6458; [a Minister] has some medical problems", 5864.

Points of Order:

Not Involved: 5962, 9207.

Not Upheld: Relevance, 6896, 7957, 7958, 7959.

Upheld:

Notice of motion, 3682, 3685. Offensive remarks, 5865. Private Members' Statements, 9504. Relevance, 3224.

- Points of order should be couched in
- proper terms, 3231. Members will address the point of
- order, **7957**, **9207**; and not debate it, 9207.
- Private Members' Statements: Members may not refer to more than one subject, 9504.
- **Procedure: Members** must seek the call audibly, 6337.
- The Chair, to **allow** both sides to **contribute** equally in debate, has **discretion** in giving the calf, **7959**.
- A member must seek leave of the House to **move** a motion to bring forward a **notice** of **d o n**, 3682.

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Assembly, Legislative: Rulings, Observations and Opinions of the Chaiu (continued): DEPUTY-SPEAKER (MS WENDY SUSAN

MACHIN) (continued):

- A member was out of order in seeking to move suspension of standing orders to deal with a notice of motion when private members' statements had **been called** on. **3685.**
- Attacks on a member must be made by way of substantive motion, 9504.
- **Relevance:** A member was directed to confine his **remarks** to the matter before the Chair, **3224**, **10222**,**10224**.
- Standing orders prohibit foreshadowing a **debate** which is listed, but members are permitted to make passing reference to issues other than the subject-matter before the Chair, **5393**.

MR SPEAKER (THE HON. KEVIN RICHARD ROZZOLI):

- Amendments: A member speaking subsequent to an amendment being moved is entitled to speak to, and is deemed to be **speaking** to, the original question as well as the amendment, **411.**
- The Chair suggested that an objection, carried in Committee of the Whole House, to the Temporary Chairman upholding a point of order that an amendment was outside the scope of the bill, should be put before the House in the form of a motion so that it could be debated, 814.
- Censure: A motion being in parts, the Chair put the question on each part, 2904, 2905, 2906, 2907, 2908.
- Chair: Members vvill address remarks through the Chair, 102, 194, 387, 564, 1454, 2621, 2807, 2831, 3271, 3725, 5160, 6492, 9195, 10229, 10230.

Assembly, Legislative: Rulings, Observations and Opinions of the Chaiu (continued):

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- Standing orders require that members will resume their seats when the Speaker is on his fcct, 3358, 4082; and members who had offended against the standing order could have been removed from the Chamber except that the Chair was tolerant and did not choose to take that course of action. Members were warned that infringements of the rules of decency, propriety and order in the House will not be tolerated, and that serious consequences will flow from such The Speaker breaches. **3358.** subsequently heard and accepted an apology from a member, 3360.
- The Leader of the Opposition was **recorded** as **making** a **remark** disparaging of the Deputy-Speaker at a press conference. **Procedures** allow members to express concerns about the conduct of the Chair. Actions outside those procedures *can* only **discredit** the **person** taking them and **reflect** adversely on **the Chair** and **the** Parliament, **3345**.
- The Leader of the Opposition was called to order for flouting the **authority** of the Chair by **remaining** on his fcct when the **Speaker rose**, and was warned that **further transgressions** would result in his **leaving** the Chamber forthwith, 845.
- The Chair had **ruled** previously on **decorum.** Those who commit further transgressions of **the** fundamental rule that **members** should not interject or speak while the Speaker is on his fcct. will be removed forthwith. h is a fundamental mle of **order** in the **House** that when the **Speaker rises** to his fcct. **all members** should **remain** silent, 845.

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

The Leader of the Opposition was stretching his good will with the Chair and was engaging in grossly disorderly conduct by **interrupting** the **Speaker** while he was on his feet, **10135**.

A point of order flouted the authority of the Chair, **2398.**

- **Consideration of Urgent Matters:** Before the Leader of the Opposition was called, in reply, to close a debate the Chair drew attention to an extraordinary situation. An amendment having been moved, the question should be put. The House had no right to debate the amendment before it. The Chair suggested that the matter be referred to the Standing Orders and Procedure Committee, though this could involve a denial of rights of members, **9905.**
- Debate: A member was asked to desist from reading his speech verbatim, for the inference that could be drawn from verbatim reading is that the speech was **prepared** by someone else, thus giving a voice to someone outside the Parliament, which is against parliamentary traditions. A member **may** refer to notes, **9920;** and, if the member wrote the speech, he would not need to read it word for word, **9921.**
- A map placed on the table of the House being an accurate representation of the map presented by a member when introducing a bill, debate was able to proceed. A member who **seeks** to amend the boundaries shown on the map will provide evidence in the same form **during** the debate to enable members to understand the scope of the proposed changes, **2611.**

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued):

- SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):
 - It is for the House to **determine** the course it should take based on the procedural rules of the House. **3236.**
- A member who moves a procedural motion has to establish why the matter should take precedence of other business, and to do so may allude to reasons why the matter is so important that it should take precedence. Members speaking to the suspension motion may not give explicit detail of matters set out in the substantive motion, 3236, 3237, 3257. In attempting to circumvent a decision of the House that the matter not proceed, members will not try to make the contributions they would make on the substantive motion, 3258; and those who attempt to do so will be directed to resume their seats under Standing Order 157, 3258.
- The Chair had difficulty defining the parameters of debate on a suspension motion, and would **determine** specific matters as they arose, **3237**.
- When speaking to a suspension motion a member may read into *Hansard* the global nature of allegations in a motion on the notice paper, but could not address them without touching on the substantive motion; and if he embarked on that course of action would be cinetical to resume his seat, 3267.
- A member speaking in reply may address only questions raised by those who spoke in the debate, 118, 3275, 3279, 3666, 9002, 10231; and cannot raise new matters, 9002.
- Members should **be** referred to by their electorate names or official titles, **128**, **578**, **588**, **5366**, **10081**.

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Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THEHON. K. R. ROZZOLI) (continued):

The rules of debate prevent comment that reflects on a decision of the House. **417.**

- Members who criticise persons outside the House unable to answer the criticisms risk the opprobrium of the community if those criticisms am misdirected, and decorum is **better** served by a **member** directing his remarks through the Chair and not at people who may be **sitting behind** the bar of the House, **846**.
- On its face, a motion did not necessarily impute improper motives or use offensive or unbecoming words in respect of a member of Parliament, even though the business activities **referred** to in the motion touched upon a member of this Parliament. Standing Order **151 relates** to matters that occur in the course of debate rather than the phrasing of a motion, and the mover had barely spoken to his motion. Matters of public importance being a new arena for debate, the Chair from time to time will define the parameters of such debate.. A motion was **ruled** in order. and the member was directed to ensure his remarks did not contravene Standing Order 151, 849; and was subsequently warned that his comments were infringing the Chair's ruling, 850.
- **Distinguished Visitors:** Delegation under the auspices of the Australian Political Exchange Council of young political leaders **from** the United **States** of America, **10124**.
- Professor **Vladimir** Cernusak, member of the International Olympic Committee, and Mrs Maria Horvathova. **9459.**

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

- Delegation from the Bundestag of Germany, **led** by **Herr Dieter-Julius** Cronenberg, Deputy President of the Bundestag, **2163**.
- Delegation from Supreme Soviet of the Russian Federation and the Russian **Ambassador**, His **Excellency** Mr Viacheslav Dolgov, **245**.
- Commonwealth Parliamentary Association study tour group, **8976.**
- Division: Casting vote, 930, 1961, 1962, 2609, 5303, 6548, 7169.
- The **Chair**, having departed **from** the **normal** practice of declaring a question in favour of **the** side proposing a motion **and** instead **declaring** it on the **voices**, put **the question** again in accordance **with** normal practice, **5302.**
- When the bar fell a Minister was standing on a side of the Chamber opposite to that on which he would usually stand to vote with the Government. If pressed, the Chair would uphold the point of order and direct the Minister to take a seat on the side of the Chamber on which he was standing at the time that the doors were ordered to be closed. However, members were cautioned against compelling the Chair to uphold the point of order, which was subsequently withdrawn. 1432.
- The Chair observed the member for Davidson to be, if anything, slightly on the ayes side of the Chamber when the bar fell, and therefore should direct that the member vote with the ayes. However, to so direct would be contrary to Standing Order 203, which provides that a member having given his voice with the ayes or noes shall

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

not vote with the opposite party. **The** member for Davidson, having called for the division, cannot vote to the contrary, **2606**, **2608**.

- **A** call for a division was supported by other members, including the member for Davidson. Members, having called how they wish to vote, cannot then vote otherwise. Therefore the Chair directed that the member for Davidson be counted with the noes because he had supported that position vocally when the question was put. In future, without further concession, members will be counted on the side on which they are located when the double O comes up on the clock. It is the obligation of members to know on which side they are voting. If running late, they should enter the Chamber on the side on which they intend to vote, 2607, 2608. The Chair called off the division and ordered that the division bells be rung again, 2608.
- The Chair, having **been** advised of difficulty with **Liffs**, ordered the bells to be **rung** again, **120**.
- The Chair, having put the question and declared it to have **been resolved** in the negative, acceded to a request that the question be recommitted, **3281**, **8339**.
- The **rules** of debate apply during division, **634**.
- Documents: Members may refer briefly to the **general** text of an article without **reading** verbatim from it; and when a question is **based** on a **press** article, reference may be made to the title of the article, and brief reference may be made to its contents but sentences or phrases may not be quoted verbatim, **6653.**

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued):

- SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):
 - A member is not entitled to read a whole **letter**, but **may** paraphrase it, **10164**, **10165**.
 - Members **may** not **read** lengthy extracts **from** documents, 5209.
 - A member was asked to identify the source of **the** document from which the member was quoting. **6683.**
 - Members **may** not pass across the table photostat copies of news articles. **1077**; and those who **attempt** to do so will be called to order, **1077**.
 - Estimates Committees: Answers to questions taken on notice, although not appearing in the proof Questions and Answers paper, had been submitted and would be contained in the struckoff paper, 10453.
 - General Business Notices of Motion: The Chair directed that a correction be made in the business paper, 7945.
 - Hansard: Hansard record the proceedings of the Parliament in accordance with instructions, 3364.
 - Interjections, Interruptions and Disorder:
 - **Chair:** It is gross disorderly conduct to interject when the Speaker is on his feet, 2801.
 - A member who remained standing while the Speaker was on his feet was deemed to be on three calls, 9460, 9461.
 - **Interjection** while the **Chair** is introducing a Commonwealth parliamentary delegation is **deplorable**, 8976.

20th February, 1992, to 13th January, 1993

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

Conversation: There was too much audible conversation in the Chamber, 33, 40, 41, 246, 250, 382, 386, 652, 790, 1626, 1632, 1726, 1727, 1757, 1898, 2114, 2124, 2233, 2234, 2239, 2301. 2371, 2586, 2799, 3001. 3201. 3349, 3357, 3359, 3474, 3646, 3647, 3651, 3937, 4080, 4115, 4116, 4191, 4758, 4760, 5138, 5145, 5177, 5258, 5331, 5333 5335, 5803, 5804, 5811, 6002, 6146. 6149. 6300, 6655. 6849. 7144, 7145, 7152, 7154, 7931, 7932, 7947, 8102, 8103, 8263, 8976, 9174, 9175, 9177, 9467, 9468, 10139, 10214, 10215, 10445, 10450: and. if the level of conversation continued unabated and at an unacceptable level, the Chair would call to order those conversing, 1727, 2234, 5138.

- Members who wish to converse should do so outside the Chamber, 642, 652, 1105, 1757,2371,2378,2586, 2803, 3272, 3349, 4187, 5669, 7947,8102,8103,8263,10445; and those who ignore **this** advice may be asked to leave the Chamber, 3349.
- The level of audible conversation makes it difficult for the Chair to isolate any member as being more guilty of disorder than another, and members who persist in conversing and attract the attention of the Chair will be called to order, 3937.
- Excessive conversation makes it difficult for the Chair to hear what is **being** said, 561, 2124; for the public to hear what is being said, 1076; and for Hansard to record proceedings, 1076.

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- A Minister and the Leader of the Opposition were asked to refrain from heated conversation across the Chamber. 387.
- Members will not converse across the Chamber, 102,194,387,633,5142, 9195.
- There was too much banter in the Chamber, and members were asked to remain silent, 9170.
- Documents: Members may not pass across the table photostat copies of news articles, 1077; and those who attempt to do so will be **called** to order, 1077.

Interjection: There was too much interjection. 33,246,381,557,560. 563, 592, 619, 648, 790, 830, 1228, 1446, 1453. 1626, 1628, 1632. 1726, 1908, 2124, 2388, 2394, 2512, 2519, 2520, 2524, 2803, 2845, 3008, 3205, 3206, 3209, 3245, 3353, 3935, 3946, 4118, 4757, 4786, 5475, 5505, 5805, 6143, 6147, 6300, 6486, 6487, 6497, 6648, 6650, 6655, 6848, 7142, 7144, 7145, 7216, 7934, 8099, 8107, 9170, 9191, 9460, 9729, 9884, 10128, 10212, 10437; or unseemly interjection, 92.

- Members were asked to desist from interjecting, 1247,1438 1446, 1751, 2524, 3244, 4126, 5142, 7229, 8321,9002; or severe action would be taken to restore order, 3244; and they would be **removed** from the Chamber, 1438, 2524, 7229.
- It is **longstanding** practice that a member with the **call may** answer interjections. 3257; and members

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

who do not want to prolong or **misdirect** the flow of debate should not **interject**, **3257**.

- Members with the call should be heard in silence, **136,246,247,390,827**, **5160, 5205, 6486, 8971, 9488**, **9729**; and were asked to ignore interjections, **5160**.
- Interjecting by **methods** aimed at preventing the Chair from identifying members was not appreciated, and a member was called to order for a serious breech of order. **4131**.
- Stimulating words do not excuse members who interject in a disorderly and disgraceful fashion, **2394**; and no statement from a member with the call should give rise to indecorous interjections, **97**.
- A member had no right to interject, and no right to interject in terms he had used, **5205.**
- The level of interjection and the attitude of members was unacceptable, **9881,9462**; and made it difficult to **hear** what was being said, **2124**;
- **A** chorus of interjections was unacceptable, and members were wamed that they may be called to order if they continued to participate in such an exhibition, **1896**.
- A member had no right to continue interjecting despite the perceived advantage it might give to **the** public, **759**.
- Excessive interjections make it difficult for the Chair or members to hear what is being said, **5675.**

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON . K. R. ROZZOLI)

- (continued):
 - Banter across the Chamber is not appreciated by the Chair. and persistent banter of that type will result in more stringent action, 6000.
 - Interjections of a flippant nature are not appreciated by the Chair, **5997**.
 - Members were deemed to be on three calls, 1632, 2394, 5811, 6497; and warned that those who attracted the further attention of the Chair would be removed from the Chamber immediately, 1632, 2394, 5811, 6497; and a member was subsequent removed, 1635.
 - order and Decorum: The Chair will have order and decorum in the Chamber. 2996, 6864, 9462; and will deal severely with disorderly members if necessary, and asked members to show restraint, selfdiscipline and decorum, 9462.
 - Irrespective of the subject under debate, order must be maintained. 2845.
 - An emotional debate should be conducted with **proper** standards of **decorum**, and members were warned about interjecting, **4126**.
 - Despite provocation. a member's actions were unacceptable and similar **behaviour would result** in the member being removed from the Chamber, **5135**.
 - An outburst was not **appreciated** by the **Chair**, 10440; was **totally unacceptable**, 4121; and members who offended **similarly** again **could** be **called** to order at random, 4121,

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

4131; or a more strict application of the rules could be applied, **10440**. Members were warned that such misbehaviour would not be tolerated and those who offended again may be directed to leave the Chamber, **10441**.

- A member was called to order and warned that if he continued to behave in a particular manner he would **be** directed to leave the Chamber without further calls to order, **562**.
- Members who had been called to order were deemed to be on three calls, 9893, 10129; were reminded that they were on three calls and, because they had continued to offend, could have been directed to leave the Chamber, 9895, 10135.
- Members were reminded that the day's **proceedings** were being televised and asked to conduct themselves with suitable decorum, **4118.**
- It is disorderly for members to wander round the Chamber discoursing loudly among themselves, interrupting the business of the House, and members who commit flagrant breaches of such behaviour will suffer the serious consequences of their actions, 6498.
- After a division, and at other times, members who are leaving the Chamber en masse should do so quickly and quietly to enable the business of the House to proceed. The level of conversation of members departing the Chamber made it impossible for members to hear what was being said by the Clerk, **8263**.

- Assembly, Legislative: Rulings, **Observations** and **Opinions of** the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):
 - Members will desist from disorderly antics, 8971.
 - Members are **required** to remain silent **during** tabling of papers, **5147**.
 - A member was asked to resume his scat, 7151.
 - The House was called to order, **2115**, **3480**, **3935**, **7940**.
 - The Chair warned members that, although the circumstances **surrounding** the recall of Parliament for a sitting that day perhaps excited psyches of some members, standing orders must be observed, **831**; however, the **Chair was** reluctant to **place** those **already** called to order on **three calls. 831**.
 - Though members **were**. apparently in good humour, the Chair sought order and **decorum** to ensure the smooth operation of question time. 2234.
 - Members, who were apparently in good humour, were advised that their conduct was disorderly, 3211, 5143. 5339; disruptive of the purpose of question time. 790; and made it difficult for the Chaii to hear answers, 6870. Members were warned that if they did not cooperate to ensure question time continues in an orderly fashion, the Chair would take sterner measures, 791.
 - Members behaving in a disorderly manner were warned that they would be called to order at random, 5143; and those with a number of calls against their names would be removed from the Chamber, 5143.

Assembly, Legislative: Rulings, Observations and Opinions of the Chau (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

- Members who appeared to be in good humour were reminded of the serious nature of question **time** and that those in the public gallery were attending to **learn** from deliberations and would prefer not to listen to **in**jokes, **7149**; and members' frivolity does nothing to enhance the dignity of the Chamber, **7149**.
- *Points* of *order:* Points of order *vvill* be heard in silence, **3010**, **5480**, **5995**, **6140**, **6141**, **6653**, **7159**, **8314**, **8982**, **9173**, **9881**.
- Interjections **make** it difficult for the Chair to **determine** the merits of a **point** of order, **6653**, **8314**.
- Because of excessive noise in the Chamber the Chair did not hear a point of order, **9881.**
- Public Gallery: Visitors to the public galleries will remain silent,4187, 8971; refrain from participating in any way in matters before the House, 3944; and conduct themselves with decorum, 2909. Visitors were warned that further interjection, interruption or outbursts from the galleries would result in the galleries being cleared, 3944, 4187, 8972, 8973; and the galleries were cleared of all persons excluding children in the upper gallery and distinguished visitors, 8976.
- *Question time*: Questions and answers will be heard in silence, **92**, **93**, 247, 386, 560, 830, 1626, 3479, 3935, 4754, 6000, 6650, 7935, 8980, 9884, 10132, 10133, 10437, 1729, 2642.

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued):

- SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):
 - Members who ask questions should hear the answers in silence, 2301, 5992; and are entitled to hear the answers, 8107.
 - A Minister answering a question may respond to inkrjections, 830; which may divert a Minister from giving a relevant answer. 830, 831. Therefore, in the interests of all in the Chamber, members should remain silent during answers 830; and were asked to refrain from interjecting during a Minister's answer, 831, 2524.
 - The level of noise in the Chamber from time to time makes hearing extremely **difficult**. Some members ignore a **courtesy** common in almost every **civilised** community, that it **is** polite to listen while someone is speaking. Members and those in the public gallery and elsewhere would appreciate being able to hear what is being said. Members on the list of those who had already been called to order knew well the consequences of **continuing** to interject, **1901**.
 - A long and **arduous** week **does** not condone members' misbehaviour, and members **were** asked to behave with more **decorum** during question **time**, 1630.
 - Interjections prolongs answers, 2519. 5677, 6304; which is not in the interests of **question** time, members of Parliament or members of the public. 2519; and erode the time available for questions, 6650.
 - Excessive interjection in question time is **unacceptable**, **4757**; and **members** who interject will be called **to** order, **4757**.

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Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

- Members' disorderly and disruptive behaviour **during** question time is unacceptable, **4083**, **10230**; appalling, **3358**, **9893**; deplorable, **563**; intolerable, **8971**; tarnishes the image of Parliament, **9895**; diminishes the reputation and standing of the Parliament and parliamentarians, **9895**; and **creates** a bad impression on persons, including honoured guests, in the gallery, **4083**, **5996**, **10130**.
- Members, who were apparently in good humour, were advised that their conduct was disorderly, **3211**, **5143**, **5339**; disruptive of the purpose of question time, **790**; and made it difficult for the Chair to hear answers, **6870**. Members were warned that if they did not cooperate to ensure question time continues in an orderly fashion, the Chair would take sterner measures, **791**.
- Members, being leaders in the community, should set an example for the community by behaving in a more orderly fashion, **563**; and exercise decorum in the House, **3001**, **3483**, **4083**.
- Question time vvill proceed in a much more orderly manner if members remain quiet, 1902, 2388, 3209; exercise decorum, 2234; show restraint, 9460; or do not interject, 1446, 3006, 3209; and allow a Minister to deliver or complete an answer more quickly, 2512, 6864, 7934.
- Further questions may be asked if members remain silent, **7934.**

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- The Chair found it impossible to hear a question and asked a member to **repeat** it, **386.**
- The Chair, having registered a number of calls to order, did not deem offending members to be on three calls but warned those who had been called to order that deliberate flouting of exhortations to order is likely to lead to them being called to order more readily, **7935**.
- Members who had **been** called to order during **question** time were **deemed** to be on three calls to order, **1238**, **2520**. **2524**.
- Calls to order incurred since **2.15 p.m.** [in a matter of public importance debate] stand during question time, **6861**.
- Members were warned that calls to order recorded during question time would stand **after** question time, **840**.
- Matters of Public Importance: Matters of public importance being a **new arena** for debate, the Chair from time to time will define the **parameters** of such debates. 849.
- The mover of the motion must establish his case, 3951.
- The Chair views with concern the developing practice of matters of public importance purporting to direct the Government to do something, instead of noting an expression of opinion of the House. Further, a matter of which notice had been given was in grave danger of infringing the

SPEAKER, MR (THEHON. K. R. ROZZOLI) (continued):

anticipation rule. Members were warned, when framing matters of public importance, to take cognisance of other matters before the House, or run the **risk** of having the matters ruled out of order, 2310.

- The **Crair considered** the Mount Piper to **Marulan** powerline to be a matter of **State** significance and deemed it to be a matter of public importance. Members who doubt that a matter is of public importance should take a point when the matter is announced at the beginning of the day and not once a member has commenced to speak to a motion on the issue, at which time there is tacit **acceptance** that debate of a motion on the issue has been **accepted** by the House, **6154**.
- As the sessional order does not indicate how many members may speak for or against a motion, the Chair will not artificially reduce the number of members who may participate in the debate. The Chair adhered to the practice of calling three members from the Government and three not supporting the Government, and gave the call to the Deputy Premier, **3961**.
- There is no provision for an extension of time, **850.**
- Ministerial Statements: Only the Leader of the Opposition or one person deputed by him can comment on a ministerial statement, **3016**.
- The Leader of the Opposition, in reply to a ministerial statement, may address only policy matters and other pertinent matters raised by the Minister in the statement, **844.** Where the ministerial statement referred generally to matters

Assembly, Legislative: Rulings, Observations and Opinions of the Chail (continued):

SPEAKER, MR **(THE** HON. K. R. ROZZOLI) (continued):

raised in the community as a result of a debate on a bill, the Leader of the Opposition may **make** general comments to **rebut** those statements but may not give specific details of individual matters which might not **otherwise be** related directly to the bill, 844, 845; or refer to matters unrelated to the bill. **845.**

- The importance to the State of a matter raised in a question does not necessarily make it the subject of a ministerial statement. The Premier had not touched on matters of government policy, which normally form the basis of ministerial statements, and was in order, 6138. Answers touching on policy matters do not necessarily constitute ministerial statements, and to so rule would be a travesty of the rules of the Parliament. Ministerial statements generally deal with matters of government policy. The matter in the Premier's answer had not reached that point and was not therefore a ministerial statement, 6141.
- The Chair undertook to research circumstances leading to a ruling of Speaker Ellis that "The established practice of the House was that a statement made by a Minister upon public matters which announced some policy of the Government or gave information of action which had been taken or was proposed . . . constituted a ministerial statement". The Chair noted a ruling of Speaker Ellis that "An announcement by the Premier as to changes in the Ministry was not a ministerial statement and there was no right of **reply"**, 6142.
- **Motions:** Pursuant to sessional orders, a debate was interrupted and the motion lapsed, **213**.

20th February, 1992, to 13th January, 1993

Assembly, Legislative: Rulings, Observations md Opinions of the Chair (continued):

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- Notices of Motion: General notices of motion will be taken as a third group after all notices in respect of bills have been dealt with, 46.
- A member may not give consecutive notices of motions, **9896**; and a member who did so had contravened Standing Order **107**, and the second notice of motion was ruled **out** of order, **2438**.
- A notice of motion for **disallowance** of a notification **under** an Act was not within the **ambit of** the **term** "statutory rule" as set out in section **39** of the **Interpretation** Act **1987**, and was **ruled** out of order, **4862**.
- A motion, being largely speculative, may infringe the rules of the House, but the Chair undertook to consider the motion in detail before ruling on it, **9896.**
- A notice of motion in the name of a member who had **resigned** was ordered to be removed from the business paper, **3016**.
- The Chair had explained on several occasions the **procedure** that will be followed, and members who do not seek the call at the right **time will** not get the call, **394, 6152;** but the Chair **acceded** to a request to **resubmit** private members' general notices of motion and notices of motion for bills, **6152**.
- The Speaker, having ruled that a notice of motion is sub judice, **does** not have power to rule a notice of motion out of order. The sub **judice** rule applies to debate after a motion has been moved. **In considering** the use of the rule, the Speaker takes into account prejudice to litigants, 6008.

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued):

SPEAKER, MR (THEHON. K. R. ROZZOLI) (continued):

- There is no precedent for the Chair ruling out of order a notice of motion to establish a select committee on the basis that the **terms** of reference of **the** proposed committee were too long, but the Chair undertook to consider the **matter** further, 6008. When some weeks had **passed** without objection **being** taken to the length or argumentative nature of a notice of motion, the Chair would not set aside the considered judgment of the House over a number of weeks, 6009.
- **Obituaries:** Leo Mervyn Nott, a former member of the Legislative Assembly, **6137**.
- Ernest Neville Quinn, a former member of the Legislative Assembly, 5262.
- Offensive and Objectionable Remarks, Imputations and Aspersions: Withdrawals must be made without qualification. 1454. A member may not seek withdrawal of an offensive expression about another member, 1454,3237.
- Expressions required to be withdrawn: "You arc disgusting. You stink and you ought to give it up", 1094; "You arc a moron", 1455; a member had lied to the House, 2398; [The Government] "can interfere in the administration of justice", 4155; "Clover comes cheap. There is nothing that a \$1,000 donation to her campaign cannot fix", 4749, 4800.
- Expressions withdrawn voluntarily: [A member was] "gutless", and was defending "his criminal colleague", 2243.
- Language ruled unparliamentary: "bloody", 5354.

SPEAKER, MR (THEHON. K. R. ROZZOLI) (continued):

- The scope of the Chair's authority to **direct** a withdrawal does not extend to an imputation in a question that a **Minister** had failed to **perform** h i impartial duties and **was** protecting a member, M the words used to frame the question were not by their nature offensive words, **1635**.
- [Unrecorded interjections] were withdrawn upon request, 1454.
- A remark made on a point of order that a member should "come and answer charges" does not warrant a withdrawal direction, there being ample opportunity in the debate for the remark to be refuted, **3238.**
- Offensive remarks constituting an attack on a member other than by substantive motion were directed to be withdrawn, **5207**; and a member who did not withdraw the remarks would be removed from the House **forthwith**, **5207**.
- A remark about withdrawal of a member's passport is not in a strict sense a **reference** to the character of a member, **3275**.
- Offensive exchanges in the Chamber do little credit to members and may be distasteful to those in the public gallery, and members were asked to **bear** in mind that the Chamber is under the scrutiny of the public and that members have a duty to **set** an example, **1455**.
- Members were warned to desist from exchanges across the table, or they would be directed to leave the Chamber, **2241**.

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

- Abuse by a Minister and a member of a procedure allowing a Minister to make a ministerial statement and an Opposition **member to** reply, **borders** on deserving serious attention by the House, and will not be tolerated, 2526.
- Members are at liberty to **enter** or leave the Chamber at any time they wish, and it is improper to **remark** adversely about such movements, **2825**.
- Orders of the Day: Orders of the day in the name of a member who had resigned remain on the business paper but with the name of the member deleted, 3016. Members may give fresh notice for the introduction of an appropriate procedural motion for the suspension of standing and sessional orders to facilitate the disposal by discharging the order of the day and withdrawing the bills, or progress of these **bills**, by order of the House. Suspension of standing and sessional orders to enable the House to debate the rulings is a matter for the House, 3017.
- Personal Explanation: A member who wishes to refute an allegation by a Minister that the member did not attend in question time may make a personal explanation at the appropriate time, 10442.
- Personal explanations give members the opportunity to place matters on record but not to demand an apology, 10451.
- The House accepted a **personal** explanation regarding offensive remarks and noted **that** the member who made the remarks was not in the Chamber, 4749; and the remarks were **subsequently** withdrawn, 4800.

20th February, 1992, to 13th January, 1993

Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON, K. R. ROZZOLI) (continued): **Points** of Order: Not Involved: 116, 127, 247, 248, 830, 837,846, 858, 1085, 1442, 1626, 1637, 1724, 2068, 2117, 2386, 2398, 2515, 2526, 2611, 3009, 3244, 3245, 3364, 3951, 4086, 4752, 6139, 6653, 6668, 6863, 7961, 8973, 9165, 9883,9894,9895,9896, 10082, 10441, 10442, 10444. Not Upheld: Answer not clear, 1237; not an answer to question, 830, 832, 4120, 5475, 9462; a personal attack on a member, 3010; a ministerial statement, 845, 2514, 3347, 6138, 6141, 6142, 6862, 6863, 8982. Division voting, 2606. Documents, 5209. Matter of public importance, 6154. Member to address amendment only, 411. Minister answering interjection in question time, 9881. Ministerial statement, 845, 2514, 6138, 8982. Notice of motion sub iudice. 6007; too long, 6008. 6009; argumentative. 6009. Offensive remarks, 1454, 3237, 3275. Order of business, 4051, 5494, 5495. Printing of reports, 7161. Question not answered, 1624; raise.. matter before ICAC, 833; argumentative, 1737; too long, 1738, 3345; not too long, 5996; not seek factual information, 6652.

Assembly, Legislative: Rulings,

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI) (conrinued):

> Relevance, **857**, **860**, **3236**, **3239**, **3243**, **3257**, **3261**, **3269**, **4148**, **5208**, **5997**, **6329**. **9761**. **10446**. Sub **judice rule**, **3660**, **3661**, **3663**, **6007**, **9173**. Supplementary question, **5481**. Unanswered questions upon notice. 2309.

Upheld in Part:

Answer too long, **6862**; argumentative, **8314**. Question impugned a member, **1626**.

Upheld: Answer irrelevant, 6305, 7150, Offensive language, 2243, 2398. Question too long, 1736,5994, 5995; too involved. 1736: sought opinion. 6652; sought verification of newspaper report. **6652;** not supplementary,7153. Ouoting from documents, 595. Reference to members by electorate or title, 10081. Relevance, 628, 650, 854, 855, 857, 2141, 2615, 2843, 3257, 4150, 5690, 9186. Sub judice, 2662. Supplementary question. 2398.

Members should address a point of order, 845, 1442, 2387, 2398, 2399, 2513,2610,2614,3234,3950,4149, 5480, 6007, 6154; and not debate the issue, 845, 858, 1442, 2387, 2398, 2399, 2513, 2614, 5480, 6007, 6138, 6154; and a member was directed to resume his scat, 6007. The preamble to a point of order was out of order. 9881.

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- Members will resume their seats while a point of order is being **taken**, **3268**, **3271**. Points of order will be heard in silence, **3010**, **5480**, **5995**, **6140**, **6141**, **6653**, **7159**, **8314**, **8982**, **9173**, **9881**.
- A point of order was trivial, 5495, 9881; frivolous, 1237, 1442, 2120, 10231; spurious, 9461; facetious and irresponsible, 1729; trifled with the House, 293, 8982, 10082; flouted the authority of the Chair, 2398; did not set a good example to other members, 9461; and further instances would result in the member leaving the Chamber forthwith, 1729.
- The member allegedly attacked in an answer must take a point of order, **3011**. A member cannot take a point of order on behalf of another member, **3245**.
- A point of order was presumed by the Chair to be an attempt by a member to make a personal **explanation**, **1238**.
- A motion (notice of which was being given by a member), being largely speculative, may infringe the rules of the House but the Chair undertook to consider the motion in detail before ruling on a point of order, **9896**.
- It was not **settled** that members are necessarily prevented from raising in the House matters that are before the Independent **Commission** Against Corruption, **833**.
- Printing of Papers and Reports: The Chair undertook to consider, with a view to establishing suitable precedent, a point of order that a member could not address the issues in reports where

Assembly, Legislative: Rulings, Observations and **Opinions of** the Chair (continued):

SPEAKER, MR (THEHON. K. R. ROZZOLI) (continued):

the question before the House is, That the following **reports** be printed, **410**. An amendment **to require** distribution of a **report** having been moved, the Chair ruled that a member **speaking** subsequent to an amendment is entitled to **speak** to, and indeed is deemed to be **speaking to**, the original question as well as the amendment. **411**.

- Unless the House directs the Chair otherwise, debate will be confined to the contents of the **reports** proposed to be printed and to reports which members believe should have been included within the motion, being reports tabled since the last occasion upon which a similar motion was debated. Detailed debate upon the operations or policy **directive** of any particular organisation which is the subject of a report should be limited. Amendments admissible to such motions will be **limited** to the omission of a **report** included, or the insertion of a report not included which has been tabled since the consideration of a similar motion, 2404,
- The **Chair repeated** its **ruling** recorded *æ* page 2404 and advised the House that the Chair cannot **prevent** points of **order being** taken against members who stray beyond the limited **scope** of **this debate**, 7160, 7161.
- Amendments to the question are restricted to whether a report should or should not be printed. It is in order for a member to contend that omitted matter should be included, provided that matter is relevant to the report. But that contention would not be the subject of amendment; it would be the subject of a comment at the time, 7161.

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Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

- A member was permitted 'to **recommence** his contribution **after** a Minister **took** a point of order to clarity a matter, 7162. Members who wish to clarify matters should **raise** those matters with the **Speaker** in chambers to avoid erosion of the **time** of the member **speaking**, 7163; and members were cautioned about **taking** other than genuine points of order, 7163.
- The Chair did not exercise its discretion to close debate by calling the Minister in **reply**, 7166.
- **Private Members' Statements: A** Minister's response to a private member's statement went beyond the subject-matter raised, 2141.
- Private members' statements now fulfilling the role of the previous grievance debate, it is appropriate that the general scope of subject-matkr be broadened to the extent encompassed by a grievance debate, and therefore the following rules apply to private members' statements: (1) Members should confine themselves to one subject area on a matter of public concern; (2) Members may not debate a matter that has been determined earlier in the session; (3) A member may not attack the conduct of another member under the guise of making a private member's statement; and (4) A member may not debate the writer of a private member's statement made earlier in the same session. 6029.
- Privilege: A member who foreshadowed dissent against a possible [deferred] ruling of the Chair was told that utterances made while foreshadowing the moving of dissent

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

> wuld be construed as **intimidatory** of the **Chair**, and the member **was** assured that the ruling would be made in accordance with the standing orders and rules of the House, 9896.

- On a point that a member's privilege had been infringed because **Ministers** had withheld tabling of reports, the Chair advised that it did not have authority to direct **Ministers** when they should table papers. Papers tabled on that day had been tabled at the **first** opportunity, and to make reports available earlier would require rescheduling timetables for estimates **committees** or for tabling of papers, 8986.
- A decision of the Chair not to permit television and audio **recording** of a day's **proceedings** of the Legislative **Assembly** did not involve privilege, 2792.
- Sessional orders requiring lodgement of answers by a **certain** date **meant** that the **answers** could **be lodged** by the **end** of that date, 2309.
- **Procedure: Members** should indicate at the **beginning** of their contributions to a debate that they are leading for the Opposition. 2612. The Chair assumed that the Minister, speaking first for a major **party**, was **leading** for that party on a bill, **4071**.
- Maps may be laid on the table only with the **concurrence** of the **Chair**, but cannot be incorporated, and therefore it is necessary to describe them; and. by custom, the desirable **procedure** is to mount them in the foyer, 175. Under **previous** custom, maps that were basic to bills presented to the **House were displayed** in the Speaker's Square for **several** days before the

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (conrinued):

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

debate, and the Chair considered this a .satisfactory procedure prior to **making** a definitive ruling on the matter at a later date, **2611**. The House would be grateful if the original map were produced so that members could study it, **2614**.

- It is not always possible to produce satisfactorily maps within the bill as printed or to produce amendments in an acceptable form. Therefore, in future debates in which members wish to refer to maps and similar graphic material, such material shall be displayed in the Speaker's Square at least one day prior to the debate and shall thereafter be displayed on each sitting day on which the bill is listed for debate until the debate is If, after the concluded. commencement of the debate, the material is not on display the bill will be precluded from being debated on that day. Graphic material should be identified by clear word description and, for abundant clarity, should be referred to by such description in the debate. 3361.
- The Chair drew attention to a procedural difficulty relating to the introduction of two bills and a notice of motion. Pursuant to Standing Order **247A** the long title of a bill should correspond with the order of leave, that is, the **terms** of the notice of motion. An **error** occurred during the **checking** process prior to the introduction of the bills. To correct the records of the House the Chair proposed, unless otherwise directed by the House, to order that the notice of motion be corrected to accord with the titles of the bills, as introduced, **9179**.

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued):

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- The procedure for bringing forward in the order of business a particular matter for debate is restricted to the **resumption** of debate on an order of the day as it affects a private member's bill and does not **extend** to general motions, **3261**.
- From the commencement of sitting on 30th April, 1992, with the consent of the House the Chair intended to follow the procedure of going through general business notices of motion and orders of the day with a view to the placing or disposal of that business-in effect, a callover of business likely to be conducted. Private members with items of general business on the paper should attend at their places in the Chamber at that time, **3213.** A notice of motion in the name of a member not in the Chamber when the matter is called over is postponed automatically, 5425.
- Members unable to be **present** at the **callover** on Thursday mornings should postpone, to the next private members' day, business in their names **during** the **callover** of the business paper for the placing or **disposal** of business on **Wednesday**, 8257.
- The Government **has** the right to order its business in whatever priority it **sees** fit, **5494**, **5495**.
- It is for the House to determine the course it should take based on the **procedural** rules of the House. **3236**.
- The Chair had proposed the question before the House and was about to put it to the vote. Though a member was seeking the call, the Chair had difficulty seeing a member who did

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Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

not vocally draw attention to the fact that the member wished to **speak**, **2609**, **2618**; and a member who failed to attract the attention of the Chair had missed his opportunity to speak in the debate, **2618**.

- A motion **being** in parts, the Chair put the question on each part, **2904,2905**, **2906**, **2907**, **2908**.
- Before the Leader of the Opposition was called, in **reply**, to close a debate the Chair drew attention to an extraordinary situation. An amendment having been moved, the question should be put. The House had no right to debate the amendment before it. The Chair suggested that the matter be referred to the Standing Orders and Procedure Committee, though this could involve a denial of rights of members, **9905**.
- Pursuant to sessional orders, a debate was **interrupted** and the motion lapsed, **213.**
- General notices of motion **will** be taken as a third group **after** all notices in **respect** of **bills** have been dealt with, 46.
- Only two members may speak to a motion to suspend standing orders, **621.**
- A Minister or member does not have to indicate specifically whether he is for or against a bill; it is for members to draw their conclusions from what is said, **4071**.
- A member was advised that, leave to move the third reading of a bill having been denied, the House was debating

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

the Address in Reply, and if the member wished to discuss **procedural matters**, he could do so later, **1436**; and the House **was** informed that the Chair had set down the consideration of the bill in the Committee of the Whole as an order of the day for **tomorrow**, **1441**.

- A member having already asked a question, the call was given to another member. **4093.**
- There is a presumption that a question which begins with certain phraseology is a question supplementary to one asked earlier, **4093**.
- Attacks on members must be made by way of substantive motion, **5206**, **5207**, **9190**; and a member's comments were out of order, **5206**. **5207**.
- Unless a member seeks the call, the Chair will put the question. 1435.
- Questions Without Notice: A question ruled out of order was counted as one of the 10 questions to be asked during question time. 232. Under sessional orders a minimum of 10 questions may be asked. 2114.
- If Ministers give short answers, more questions may be asked. Extended answers erode question time. Prepared answers of more than five minutes are to be avoided, and the Speaker issued a strong warning that the Chair might revert to its earlier practice of **declaring** such statements to be ministerial statements, **2114**.

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued):

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- On a point of order that the Chair had announced the expiry of question time after the answering of nine questions when Standing Order 79 amendments provide that question time shalt conclude at . . . "the answering of 10 questions", the Chair advised that it had given the matter consideration. A dichotomy **between** the standing order on which the **matter** is based and the wording of the sessional order had not been resolved by the Standing Orders and **Procedure** Committee, and therefore the Chair had not had the opportunity to **seek** clarification on the matter, but in the meantime would accept that the sessional order required 10 questions to be answered, 1456.
- Supplementary questions being new to the House, there were few precedents to guide the Chair. However, a subsequent question seeking to give an example to illustrate the **first** question pmbably was not a supplementary question, but bordered on debating the question and was therefore ruled out of order, 2399.
- A member whose previous question is ruled not to be supplementary forfeits the opportunity to ask a **further** supplementary question, 2399.
- There is a presumption, when a question begins with certain phraseology, that it is supplementary to a question asked **carlier**, and may **well** be ruled out of order on that basis because it is a supplementary question. However, the Chair found it impossible to make a decision until **the entire** question had been asked, and the member was directed to ask the question in the **form** in which it was originally asked. The question was ruled to be a supplementary question, 4093.

Assembly, Legislative: Rulings, Observations and **Opinions** of the **Chair** (continued): SPEAKER, MR (THE HON. K. R. **ROZZOLI**) (continued):

- The Chair gave a lengthy statement on supplementary questions, vacating an carlier ruling that a question was out of order on the grounds of it being a supplementary question, and now ruled that supplementary questions relate only to a question asked by the same member at the same question time: must be asked immediately following the original question; must arise from the answer to that question; must not be addressed to another Minister; and shall, when answered. count as one of the 10 questions as provided for in the current sessional order, **4111.**
- The parameters of a supplementary question arc very loosely **defined because** of limited experience. Though the **subject** of a question had no **direct connection** with the subject in the initial question, the supplementary question fell within the subject-matter of **the** original question, and was allowed. But the Chaii **vvill** consider further delineating the basis on which a **supplementary** question **may be** asked. **5481.**
- A question was ruled not to be a supplementary question on the ground that it was not genuinely based on material drawn from the answer to the previous question, 6656.
- A question which repeats an unanswered part of the preceding question is not supplementary, 7153.
- A question was out of order on the ground that it gave too many facts and was too long, **386.1736**, **1737,5994**. 5995; provided information, **2122**; sought an opinion, **1451**. **6652**; or sought verification of a newspaper report, **6652**.

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Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

- Questions should be of a reasonable length, **5994**, **5995**; and those that contain multiple questions and give considerable information may be ruled out of order, **5994**; and, a point of order having **been taken**, such a question was ruled out of order, **5994**.
- Members whose questions were ruled out of order for being too long were advised to rephrase their questions, but the Chair would not arbitrate on the precise length of questions, 5996.
 A member who believed his question was of proper length may repeat the question exactly as it was asked initially, or reduce its length, 5996.
- Though a question seemed to have argumentative elements to it and to develop certain premises that departed from the spirit and tradition of questions in the House, because of limited opportunity for a member to **recast** a question the Chair allowed the question and directed the Minister to answer those **parts** of the question which were in order and to ignore the **parts** which wereargumentative,**8314**.
- A question bordered on being argumentative, 1085, 1626; t∞ factual, 1626; provocative, 1085; t∞ long, 1626; or out of order, 5477; but was allowed as the Minister rose to answer it, 1626; or because a point of order was not taken, 5477.
- The Chair **will** not count the words in questions to decide whether questions are too long, **1738**.
- A question was grossly out of order, 2526.

Assembly, Legislative: Rulings, Observations and **Opinions** of the **Chair** (continued): SPEAKER, MR (THEHON. K. R. ROZZOLI) (continued):

- A question **asking** whether proposed road charges for heavy vehicles were **acceptable** to the State and legally valid, and how the charges would affect the State. was **ruled** in order, **10446**.
- The subject of many questions were to be dealt with later that day by way of a matter of public importance, to which a number of members could contribute. **1238.**
- The Chair, having understooda Minister to be responding to a question rather than taking a point of order, asked the member to repeat his question, **561**.
- A question was not sufficiently **similar** to a question upon notice and was ruled in order, **562**.
- A member **asking** a question was warned to not trifle with the House, **9884**.
- On a point of order that an answer should more appropriately be the subject of a ministerial statement, the Chair ruled that the Deputy **Premier** was providing factual information rather than stating policy, **6862**.
- The Chair has no power to direct a Minister how to answer a question, 832, 837, 1085, 1237. 1624, 5997, 7931, 9894; [a Minister] may answer a question as [the Minister] sees fit, 7931; so long as the response is related to the subject-matter of the question, 832, 5997; and an answer which raised generalities and did not give specific details was in order, 837.
- A Minister's response to a question appeared not to be relevant to the question 10442; and the Minister was directed to return to the question. 9462. 10442.

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued):

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- An answer "That **does** not require an answer", no matter how unsatisfactory to the member who **asked** the question, was nevertheless an answer, **1624.**
- The Chair observed that **Ministers** who gave yes or no answers were criticised, **yet** when they gave longer answers they were also criticised, **1237.**
- A Minister who had had opportunity to give preamble to an answer was asked to address the question asked, **7150**.
- A Minister may in an answer mention that a report will be tabled later or is in the offing, **8983.**
- As tolerance had **been** extended to many members, the Chair considered a little more tolerance appropriate, **10446**.
- **A** Minister had probably **exceeded** the latitude allowed by the Chaii to answer a question, **831.**
- The Premier, in his answer, was drawing an analogy, **4120**.
- The length of a Minister's answer concerned the Chair, **2114.**
- A Minister was requested to quickly conclude his answer, **102,5340,6655**.
- It is a tradition of the House that Ministers may answer interjections, 9462,9881; and members who do not wish a Minister to respond to interjections should not interject, 9462,9881.
- Members who ask questions should Listen to the answers in silence, **1075**, **4122**, **6870**, **7147**.

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SERVER MR (TEEHON K P. ROZZOLI)

- SPEAKER, MR (THEHON. K. R. ROZZOLI) (continued):
 - The **Chair** was unable to hear a question and asked members to **remain** silent. **386.**
 - If the Chair **took** action against all members who wuld be said to be **trivialising** question time, perhaps no one would be **left** in the House, but the Ministered was **directed** to **return** to the **subject** of the question, **4091**.
 - Question time will proceed in an orderly fashion if members exercise decorum and patience, **97**; desist from interjecting, **381**, **10130**; and if there are no outbursts of misbehaviour, **10441**.
 - Members' behaviour was appalling, 9893; and members who had been called to order were deemed to be on three calls, 9893.
 - A Minister was directed to answer the question asked, 3006, 3007; and ignore interjections, 3006. Questions will be answered more quickly if there are fewer interjections, 10133.
 - **Relevance:** A member was permitted to give examples of **matters** able to be raised under a motion to introduce a **new procedure** about consideration of **urgent** matters, but would transgress **standing** orders if he gave great detail of those individual **matters**, 9761.
 - On a motion "That this House takes note of the report of the Independent Commission Against Corruption", the Chair was unable to restrict debate to the extent sought in a point of order but indicated that as a consequence the Minister wuld respond in a broader fashion, 4148. However, members were cautioned that the debate had limitations, which a member had exceeded, 4150.

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Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THEHON. K. R. ROZZOLI)

(continued):

- The wording of a motion restricted debate, and a member who was debating matters that were of great substance but were only incidental to the **subject** of the motion was asked to confine himself to the motion or resume his seat, **9186**.
- A member who moves a procedural motion has to establish why the matter should take precedence of other business, and to do so may allude to reasons why the matter is so important that it should take precedence. Members speaking to a suspension motion may not give explicit detail of matters set out in the substantive motion, 3236, 3237, 3239, 3254, **3256.** It is not sufficient for a member to state that the matter is serious and should be discussed urgently, **3256**; and members who use that tactic will be directed to resume their seats pursuant to the standing order prohibiting tedious repetition, **3256.** Remarks germane to the timing of the suspension motion, and subsequently the substantive motion, are in order. 3261.
- On a motion "That the Government no longer possesses the confidence of the House", the question before the House is whether the Government in its entity as a government possesses the confidence of the House. The alleged actions of a member before becoming a member of Parliament and not in the capacity of a member of Parliament are outside the compass of actions taken by members in the character of a government. The debate permits attack on any Government member who, in the performance of his duties as a member of Parliament, contributes to the functions of government, 5207, 5208.

Assembly, Legislative: Rulings, Observations and **Opinions** of the **Chair** (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

- A member may address only the question of whether a bill should be given priority in the order of business. A member transgressed this ruling, and was warned that he would be asked to resume his seat if he did not address the issue before the House, 4051.
- **Remarks** must be relevant to the question before the Chau. 578. 587. 628,650,854,855,857,2614,2616, 3238,3240,3241,3257,3258,3264. 4051,5206,5690,6160,6329,6888. 6889, 8336, 9186, 9190, 10164, 10215; but a member may make introductory remarks, **6329**; and may be permitted to refer briefly to extraneous matter, 857. Members were cautioned to contain remarks to relevant matters or **resume** their seats, 6889. Remarks were outside the subject-matter, 860, 2843. 3238, 3264; and a member was directed to resume his scat, 3266.
- Debate must be within the ambit of the terms of the motion. 854, 855. A member who flouted this ruling would have been directed to resume his seat but for his time expiring. 855; and a member who flouted the ruling was warned that a further transgression would result in a direction that he resume his scat, 857.
- A member, having been allowed some latitude, was asked to return to the question before the Chair, 578,2614, 2616.
- A member was asked to establish the nexus between remarks being made and the scope of the bill, 587.

Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

- The Chair must decide the point at which discussion of a document becomes an [irrelevant] attack on a member, **858**.
- A member **speaking** in reply should address questions raised by members who spoke in the debate, **118**.
- **Special Adjournment:** Rules and precedents prevent debate on things that were not done and on general matters, **10495**; and a member straying from the **ambit** of the debate may be subject to an adverse ruling, **10496**.
- The scope of the special adjournment debate is narrow and, although latitude is extended, the felicitations debate is not an appropriate forum in which to debate the matters which the member sought to raise. Occasionally issues that may have been discussed but **were** precluded from being discussed by the rising of the House, may be raised, but only briefly, 10496.
- Sub Judice Rule: Application of the sub judice rule is not restricted to matters of a criminal nature **being** heard before a jury. The rule can apply to civil matters, depending upon the circumstances that arise, such as whether there is any likelihood of prejudice occurring to the litigants in the matter. The Chair has to consider the scope within the motion to raise matters that are not necessarily evidentiary matters which are likely to be brought before the court, 3660.
- Before the debate commences, it is very difficult to know whether a member intends to speak to a matter in a generalised way or to delve into the

Assembly, Legislative: Rulings, Observations and **Opinions** of the Chair (continued):

SPEAKER, MR (THE HON. K. R. ROZZOLI) (continued):

evidentiary matters before the court. In the circumstances, the debate was allowed to commence. If a matter that appears to be caught by the sub judice rule is raised in the debate, the Chair will entertain points of order. Before seeing the cast of the debate, the Chaii did not consider it should restrict it, 3660. The member had not during debate transgressed any aspect of the sub judice rule, 3661. As matters to be raised in the Land and Environment Court would be far more detailed than those raised in the House, the Chair allowed the member to continue. 3663.

- The **Chair** ruled that statements had not invoked the sub judice rule, **9173.**
- Suspension of Standing Orders: As leave to suspend standing orders had been denied, there was no opportunity for further debate on the matter, 3221.
- A member who moves a procedural motion has to establish why the matter should take **precedence** of other business. and to do so may allude to masons why the matter is so important that it should take **precedence**. Members speaking to the suspension motion may not give explicit detail of matters set out in the substantive motion, 3236, 3237
- Tabling of Reports: Tabled reports become available at the moment they are tabled. 105.
- On a point that a **member's** privilege had **been** infringed **because Ministers** had withheld tabling of reports, the Chair advised that it did not have authority to direct Ministers when they should table papers. Papers tabled on

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Assembly, Legislative: Rulings, Observations and Opinions of the Chair (continued): SPEAKER, MR (THE HON. K. R. ROZZOLI)

(continued):

that day had been tabled at the **first** opportunity, and to make reports available earlier would require rescheduling timetables for estimates **committees** or for tabling of **papers**, **8986**.

- A Minister may in an answer to a question mention that a report will be tabled later or is in the offing, **8983.**
- Tedious Repetition: A member was reminded of the **rules** regarding tedious **repetition**, **619**, **3256**, **3273**.
- Members who, when speaking to a procedural motion, use the tactic of stating that a matter is serious and should be discussed urgently will be directed to resume their seats pursuant to the standing order prohibiting tedious repetition, **3256.**
- Unanswered Questions upon Notice: Ministers called upon to give reasons for unanswered questions upon notice arc required to be in the House, 8317.
- Votes and Proceedings: An error in the proof *Votes* and Proceedings and *Hansard* was corrected, **7232**.

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Beaches:

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DEPUTY-PRESIDENTS AND TEMPORARY CHAIRMEN OF COMMITTEES:

THE HON. FRANCA ARENA: Appointment, **22.** THE HON. R. T. M. BULL: Appointment, **22.** THE HON. BERYL EVANS: Appointment, **22.** THE HON. DR MARLENE GOLDSMITH: Appointment, **22.** THE HON. A. B. MANSON: Appointment, **22.**

THE HON. R. T. M. BULL:

AS DEPUTY-PRESIDENT:

Chair: Members will address remarks through the Chair, 1348, 1351.

Debate: During a take note motion some members who did not have the opportunity to speak in the Address-in-

Council, Legislative: Ruling, Observations and Opinions of the Chair (continued): DEPUTY-PRESIDENT (THE HON . R. T. M. BULL) (continued):

> Reply debate had taken the opportunity to **note** Her Majesty's presence in the Chamber for the opening of Parliament. Remarks of that nature are in order. but it is not in order to debate a **motion** moved the previous day, 1526, 1527.

Documents: A member quoting from a book or document should notify the House that he is doing so and give identification details, **1866.**

Points of Order:

Upheld in Part: Quoting, 1866. Relevance, 1526, 1527.

As TEMPORARY CHAIRMAN OF COMMITTEES:

Interjections, Interruptions and Disorder: There was too much noise in the Chamber, and Hansard had no hope of hearing what a member was saying, 7921. Members wishing to converse should do so outside the Chamber, 7921.

THE HON. BERYL ALICE EVANS:

As DEPUTY-PRESIDENT:

- Chair: Members will address the Chair, 666, 693. 987, 6113; and the "occupant of the chair" as the Deputy-President, 6113.
- **Distinguished Visitor:** Mr **Masaki** Noguchi, Consul General for Japan, **667.**
- Interjections, Interruptions and Disorder: Members should not engage in private conversations across

- Council, Legislative: Rulings, Observations and Opinions of the Chair (continued):
 - DEPUTY-PRESIDENT (THE HON. BERYL LICE EVANS) (continued):

the table, 693. **Interjections** are disorderly, 6111. Chatter in the House make it more difficult for **Hansard** to **record proceedings**, 6127.

Points of Order:

Not Involved: 666, 668.

Not upheld: Relevance, 666.

- **Questions Without Notice:** A question **ruled** to be too long and too complicated was directed to be placed on the notice paper, 680.
- **Relevance:** A member was directed to confine remarks to the matter of public interest, 668.

AS TEMPORARY CHAIRMAN OF COMMITTEES:

- Amendments: The Chair advised the Committee of the subject-matter under discussion, 944, 945, 946, 947, 948, 985; and proposed that the Committee debate opposing circulated amendments and that separate questions be put at the conclusion of debate, 6266.
- The Committee having **agreed** to a new schedule, the Chair cannot **accept** an amendment, 6271.
- A message from the Legislative Assembly regarding a bill contained an administrative error, and the Chair directed the Clerk to amend the **record** so that the motion of the **Minister** would **read** "That the Committee agree to the further amendments... proposed by the Assembly", and advised that **copies** of the amendment message had been printed and would be distributed to members, 974.

Council, Legislative: Rulings, Observations and Opinions of the Chau (continued):

- TEMPORARY CHAIRMAN (THE HON. BERYL ALICE EVANS) (continued):
 - Debate must be confined to amendments being considered, 943,944,945,946, 950, 953, 954, 983, **984,** 985, 986, 987.
 - A member was debating the **wrong** amendments, and must confine **remarks** to a message from the Legislative Assembly and not debate amendments already **dealt** with, 986.
 - **Bills**: Amendments to **the thii** print of a **bill** were under discussion, 948, 949.
 - Amendments to the **fourth** print of a bill were under discussion, 974, 985.
 - Chair: Members will address the Chair, 955.
- **Debate:** On a point of order seeking guidanceabout what amendments were being considered by the Committee of the Whole, the Chair advised that the Committee was considering a motion, That the Committee do not insist upon its amendments . . . disagreed with by the Legislative Assembly, **946**; and further advised that the specified amendments were contained in minutes of proceedings for the previous Thursday, 947.

Division: Casting vote, 732.

- **Interjections, Interruptions and Disorder:** The Chaii had difficulty **hearing** debate, 6261.
- OffensiveandObjectionableRemarks, Imputations and Aspersions: Expression withdrawn voluntarily: [A member's] "loyalty to the Greiner-Murray Government is stronger than any Christian principles he may hold", 942.

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Council, Legislative: Rulings, Observations and Opinions of the Chair (continued):

TEMPORARY CHAIRMAN (THE HON. BERYL ALICE EVANS) (continued):

Remarks said to impute poor motives and **reflect** upon a members character were withdrawn on **request** from the **Craiu, 981.**

It is not in order for a member to make disrespectful remarks about members of the public service, and a member was asked to withdraw the remarks but refused to do so, 956; and the Chair stated its adherence to Standing Order 80, 958.

Points of Order:

Not Involved: 951, 954.

Not Upheld: Amendments under debate. 985.

Upheld in Part: Members to remain silent, **941.**

Upheld:

Impugning of character, **956,981.** Relevance, 946.

Relevance: Members will restrict remarks to the **subject-matter** before **the** Chair, **943**, **944**, **945**, **946**, **948**, **950**, **953**, **954**, **983**, **984**, **985**, **986**, **987**; or **resume** their seats, **948**.

THE HON. DR MARLENE GOLDSMITH:

AS DEPUTY-PRESIDENT:

Chair: Members will direct their remarks through the Chair, **1989**.

Interjections, Interruptions and Disorder: There was too much audible conversation, 1998; making it difficult for the Chair to hear a member with the call, 6994; and Hansard must be having difficulty hearing debate, 1998. Council, Legislative: Rulings, Observations and **Opinions** of the Chair (continued): DEPUTY PRESIDENT (THE HON. DR MARLENE GOLDSMITH) (continued):

Relevance: Members should address the subject-matter before the Chair, 1845.

DEPUTY-PRESIDENT AND CHAIRMAN OF COMMITTEES (THE HON. D. J. GAY):

Acting-Resident during the absence of the Resident in England, **21**.

AS ACTING-PRESIDENT:

- **Bills:** Further amendments made to a bill by the Legislative Assembly upon consideration of the Legislative Council's amendments were, strictly speaking, outside standing orders and normally would require introduction of an **amending** bill. However, having regarding to the **special** circumstances of the legislation and the fact that the further amendments were not in any way a derogation of the **principles** of the bii, the Chair was of the opinion that it was competent for the Committee to consider the further amendments. This course of action was not to be drawn into a precedent, 941.
- Budget Estimates: The budget debate is wide-ranging and members often introduce extraneous matter, but a member was asked to return to the subject of the debate, 6278.
- **Debate:** Members who are not in the Chamber may not participate in debate, 480.
- Traditionally, in a take note **debate members** are **allowed** to canvass **matters** covering a wide **area**, **1527**; and it is in order for a **member** to **discuss** the Queen's **attendance** at the opening of Parliament, but it is not in

- Council, Legislative: Rulings, **Observations** and Opinions of the Chair (continued):
- ACTING-PRESIDENT (THE HON. D. J. GAY) (continued):

order for a member to canvass issues **dealt** with in a debate on the monarchy and **republicanism**, **1528**.

- **Distinguished Visitors:** Mr Chris V. Semos, Dallas County Commissioner and member of the Texas State Legislature, 995.
- His Eminence Metropolitan Chrysostomos of **Kition**, Cyprus, **1056**.
- His Grace Bishop Seraphim, Assistant Bishop to Archbishop Styliarnos of Australia. **1056.**
- Interjections, Interruptions and Disorder: The Chair was having difficulty hearing debate, 964, 1019, 1306, 1389, 6247, 6409; and members were asked to reduce the level of conversation, 1019; and to conduct meetings and conversations outside the Chamber, 964, 1306, 1390, 6246.
- Members **will** refrain from interjecting while a Minister is answering a question, **1541**.
- Notices of Motion: As a trial during the autumn sittings, only one general notice of motion is to be given by a member on each call from the Chair. The call vvil be given to the Leader of the Opposition first, after Ministers, then alternate between Government, Opposition and crossbench members, 23.
- Notices of motions for discussion of matters of public interest, having been given prior to adoption of the relevant sessional orders, were out of order and were directed to be removed from the business paper, **323**.

- Council, Legislative: Rulings, Observations and Opinions of the Chair (continued):
- ACTING-PRESIDENT (THE HON. D. J. GAY) (continued):
 - **Obituary:** The Hon. **Sir** Adrian Solomons, a **former** member of the Legislative Council, **22**.
 - Offensive and ObjectionableRemarks, Imputations and Aspersions: Members should not use unparliamentary language, 1376.
- To call the action of a Minister cowardly borders on using unparliamentary language and on casting aspersions on the Minister's character, **1377**; and [unspecified] comments about another member's speech also bordered on being unparliamentary, **1377**.

Points of Order:

Not Involved: 6242, 6248.

- Not Upheld: Relevance. 1357, 6278.
- **Procedure:** As a trial during the autumn sittings, only one general notice of motion is to be given by a member on each call from the **Craii.** The call will be given to the Leader of the Opposition first, after **Ministers**, then **alternate between** Government. Opposition and crossbench members, 23.
- Questions Without Notice: The Leader of the Opposition, having received the first call to ask a question, could have asked a question of the Minister upon whom he was interjecting, 1324.
- Members should **ask** questions and not make **statements**, 966.
- A question was lengthy and should be more brief, 1177.
- A supplementary **question** was **ruled** out of order, 972.

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Council, Legislative: Rulings, Observations and Opinions of the Chair (continued): ACTING-PRESIDENT (THE HON. D. J.

GAY) (continued):

Relevance: Members will address the matter before the House, 1357, 1362; and not **pre-empt** a debate before the **House**, 1373.

AS DEPUTY-PRESIDENT:

- **Debate:** A member vvill not traverse matters before a committee of the Parliament or attempt to anticipate the evidence to that committee, **9831**; or canvass findings of a committee not yet decided upon, **10059**.
- Interjections, Interruptions and **Disorder:** Members with the call will he heard in silence, **2049**.
- Members, having a chance to participate in debate, should refrain from interjecting, 2742, 10059.
- There was too much audible conversation in the Chamber, **5636**, **5763**, **9285**, **9332**, **9839**; and the Chair was having difficulty hearing a member, **9332**; and Hansard must be having difficulty hearing debate, **2049**.
- Offensive and Objectionable Remarks, Imputations and Aspersions: Members shall not use offensive words against a member of the other House, 4899; or use unparliamentary language. 5739.
- The Chair, not **being** apprised of words which were claimed to reflect upon a member, **ruled** there was no point of order, **9381.**

Points of Order:

Not Involved: 3630, 5765.

Not Upheld: Relevance, 1988.

Council, Legislative: Rulings, Observations and Opinions of the Chair (continued): DEPUTY-PRESIDENT (THE HON. D. J. GAY) (continued):

> Upheld: Offensive remarks, 4899. Relevance, 1987.

Relevance: Remarks should address the question before the Chair, **1987.**

AS CHAIRMAN OF COMMITTEES:

Amendments: Conflicting amendments having been circulated, a member may move an amendment that occurred earlier in the bill than the amendment to be moved by another member, 3869.

Division: Casting vote, 10048.

- The Hon. M. F. Willis, having entered the Chamber after the Chair directed that the doors be locked, was not entitled to vote on the question, 10041.
- Procedure: Conflicting amendments having been circulated, a member may move an amendment which occurred earlier in the bill than the amendment to be moved by another member. 3869.

PRESIDENT (THE HON. MAX FREDERICK WILLIS):

- Business of the House: As from 15th September, 1992, notices of motions and orders of the day will be rearranged so that contingent notices of motions will **appear** at the end of the business paper, 5578.
- Chair: Members will direct their remarks through the Chair, 1871, 4655, 7904, 10022.

- Council, Legislative: Rulings, **Observations** and Opinions of the Chair (continued):

 - **Debate**; No member shall use Her Majesty's or the Governor's name **irreverently** in **debate**, or for the purpose of influencing the House in its deliberations, **3765**.
 - The time on the clock **used** to **record a** member's **permitted speaking** time was incorrect when the member commend his **remarks**, 5737.
 - **Distinguished Visitors:** Representatives of the churches, the judiciary, the armed **forces** of Australia and the United **States**, the consular **corps**, business and commerce and those who fought in the Battle of **the** Coral **Sea** and the wider battle for Australia, **3397.**
 - Reverend Aziz Azzi of St **Charbel's** Monastery, a prominent leader of the **Maronite** Church in New South **Wales**, 8053.
 - Senator **Ron Boswell, Leader** of the National Party in the Australian **Senate**, 8223.
 - Senor Jésus Garcia Coronado, His Excellency the Ambassador for Venezuela, 9827.
 - Mrs Christine Fletcher, a member of the Parliament of New Zealand, **2947**.
 - Dr Norman **Godman**, member for **Greenock** and Port Glasgow in the House of Commons, **5940**.
 - Mr Alec Neill, M.P., a member of the New Zealand House of Representatives, **7863**.

Council, Legislative: Rulings, **Observations** and **Opinions** of the **Chair** (continued): **Description** (The Here M. E. Witter)

- PRESIDENT (THE HON. M. F. WILLIS) (continued):
- Mr Nooroa Samuel, M.P., and Mr Mariri Paratainga, M.P., of the Parliament of the Cook Islands; the Hon. Reverend Caleb Kotali and the Hon. Nathaniel Waens, M.P., of the Parliament of the Solomon Islands; and Mr Rotaria Ataia, M.P., and Mr Timbo Keariki, M.P., of the Parliament of Kiribati, 8946.
- Mr Xenaphon Verginis, Deputy Governor of the Agricultural Bank of Greece, 6100.
- **Documents:** The **President** asked a member to identify the beginning and end of quotations **from** a document, **1715**, **1821**; and **to** identify a document **from** which **the member was** quoting, **6103**.
- It is proper that **members** source documents from which they quote, **1821.**
- Hansard: Hansard had expressed difficulty hearing members who wander too far from the microphones, 2761.
- Standing Order 76 refers to quoting verbatim from **debate** in the other House, 2744.
- Interjections, Interruptions and Disorder: Members with the call will be heard in silence, 2011, 6073.
- There was too much conversation in the Chamber, 6577, 6952, 8061, 9095; making it difficult for the President to hear, 6577, 6952, 8061, 9095, 9310.
- The President asked for a minimum of conversation within the House and the galleries to **enable** him to hear a **member with** an **impaired** voice, **8918**.

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Council, Legislative: Rulings, Observations and Opinions of the Chair (continued):

PRESIDENT (THE HON. M. F. WILLIS) (continued):

Excessive noise during question time must cause **Hansard** extraordinary difficulties in hearing members with the call, 1689, 2761.

Chatter made the Chair uncertain whether members were standing to seek the call, 9680.

- There was **too** much interjection in the House, 3627, 3772, 6129, 7873, 8042; and neither the President nor the House could hear the contribution of a member, 3627, 3772.
- Members were asked to desist from **interjecting**, 2720, 3774,5735, 8042, 8069, 9117, 9151, 10026; so that the President could hear a member with impaired voice, 2720.
- Debate is not a process of interrogatories, 1697.
- Members should not indulge in **interlocutories** across the Chamber, 2745.
- It is disorderly for members of the public to **inte**rject or make comments, **3773**.
- Chatter made it difficult for the President to hear an answer to a question, 5616.
- with less interjections, a Minister will answer a question more quickly, 6784.
- Members' Conduct: Members occupy very special and privileged positions in our society, nowhere more so than within the precincts of the Parliament. The good and orderly conduct of the Parliament depends on the common sense, courtesy and observation of

Council, Legislative: Rulings, Observations and Opinions of the Chair (continued):

PRESIDENT (THE HON. M. F. WILLIS) (continued):

propriety by **members**. It is not conducive to the proper conduct of the Parliament and the administrative aspects of it that animals be brought into the parliamentary precincts, whether such animals be feral, domestic, **endangered** or of any other kind. Henceforth members **vvill desist** from bringing **animals** into the parliamentary precincts, 6793.

- **Obituaries:** The Hon. Norman Leo King, a **former** member of the Legislative Council, 5576.
- Mr Eric Shaw, a former Clerk-Assistant of the Legislative Council, 6447.
- Offensive and Objectionable Remarks, Imputations and Aspersions: Expression required to be withdrawn: "drug addict", 5748. Expression withdrawn voluntarily: [A member had] "told half the truth", 1822. Expressions not required to be withdrawn: [A member had] "misled this House". 1822.
- A member who takes offence at **remarks** should specify the **offensive words**, **3104**.
- It is not unparliamentary for a member to allege in debate that another member has misled the House. Such an **allegation can** be dealt with later in the debate, 1822, 1823; or by way of a **personal** explanation at the appropriate time, 1823.
- A statement that a member has "changed his or her mind four times in an hour" is not offensive; but wuld be construed as grounds for a personal explanation or refutation in debate, 7033.

Council, Legislative: Rulings, **Observations** and Opinions of the **Chair** (continued):

PRESIDENT (THE HON. M. F. WILLIS) (continued):

Personal Explanation: Standing Order 70 states, "By the indulgence of the House, a member may explain matters of a personal nature although there is no question before the House; but such matters may not be debated". The President concurred with a ruling of former President the Hon. J. R. Johnson of 27th February, 1986, which set the following guidelines. A member should be allowed to explain a matter reflecting on the honour, character or integrity of that member, or to explain any matter which reflects upon the member in a personal way. The procedure should not be used to explain matters on behalf of any other person. The matter which is the subject of the personal explanation should not be amplified or debated, 9096, 9097. A member was asked to confine remarks within those parameters, 9096, 9097; and was clearly out of order and abusing Standing Order 70, and was directed to desist from that course, 9097.

Points of Order:

Not Involved: 1875, 1986, 2034, 2744, 3628, 3769, 3784, 3845, 4663, 4688, 5595, 5737, 5767.

Not Upheld: Answer irrelevant, **2939.** Question anticipated debate, **2726**; gave rather than sought information, **6968.** Quoting, **2744.** Relevance, **5774.** Member's **speaking** time, **5737.**

Upheld:

Personal explanation, **9096**, **9097**. Offensive remarks, **1822**, **5747**. Question provided information, **2936**. Council, Legislative: Rulings, Observations and Opinions of the Chair (continued): PRESIDENT (THE HON. M. F. WILLIS) (continued):

Upheld in Part: Relevance, 3844.

- A member was directed to speak to a point of order, 3628.
- **Presentation** of the **Tanach:** The **President** informed the House that on **16th** July, **1992**, on behalf of the House, he had been presented with a copy of the Tanach, the Holy Scriptures of **Judaism**, by the President of the New South Wales Jewish Board of Deputies, to commemorate the Fiftieth Parliament of **New** South Wales, **5576**.
- **Privilege:** The service of process upon a member of Parliament within the **precincts** of Parliament is **regarded as** a breach of privilege constituting contempt of the House(see Resolution of 1st June, **1988**), and a **subpoena** was returned, **4646**.
- Procedure: As there was an inordinately large number of notices of motion on the business paper to be called over as formal business on each sitting day, the President proposed in future to seek the leave of the House to call over general business notices of motion as formal business in globo. If objection is taken to the in globo procedure, the President will call over notices of motion seriatim in the usual manner. If there is general objection. the President will go through the whole list seriatim; or a member could object to a .particular number being dealt with in that way, 1663.
- Questions Without Notice: It is not an appropriate use of question time to address to the Chair matters relating to the administration of the Parliament; rather, these should be brought to the attention of the Crain in chambers, 6786.

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Council, Legislative: Rulings, Observations and Opinions of the Chair (continued): PRESIDENT (THE HON. M. F. WILLIS)

(continued):

- A member is entitled to give a reasonable amount of **background** information in a question, **6968**; and a member nearing the limit of the entitlement was asked to put the question, **6968**.
- A question did not anticipate debate of a **matter** that was the subject of a notice of motion, and there was uncertainty as to when, if ever, the motion would come on for debate, **2726.**
- The President suggested that a member place a question on notice, **3585.**
- A question was **ruled** out of order for providing too much information, **2936**; **or** raising a matter before the House, **9298.**
- A member who sought to ask a supplementary question had missed the call, **7876.**
- Ministers are at liberty to answer questions in whatever manner they please, **2939.**
- Relevance: Members should ensure their remarks are relevant, **3381**, **5775**; and a member was asked to link remarks to the motion, **3770**, **3784**, **3844**.
- The question before the House being a motion to establish a select committee to consider and report upon a bill, a member was asked to direct **remarks** to that issue, in which context it was **permissible** to canvass the legislation to be reviewed by the proposed committee, **3844**.
- In a take note debate, a member was not debating the issue of monarchy versus republicanism and was allowed to **proceed**, **1875**.

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